

1           Q.     Please state your name and business address  
2 for the record.

3           A.     My name is Keith D. Hessing and my business  
4 address is 472 West Washington Street, Boise, Idaho.

5           Q.     By whom are you employed and in what  
6 capacity?

7           A.     I am employed by the Idaho Public Utilities  
8 Commission as a Public Utilities Engineer.

9           Q.     What is your educational and experience  
10 background?

11          A.     I am a Registered Professional Engineer in  
12 the State of Idaho. I received a Bachelor of Science  
13 Degree in Civil Engineering from the University of  
14 Idaho in 1974. Since then, I have worked six years  
15 with the Idaho Department of Water Resources, and two  
16 years with Morrison-Knudsen. I have been continuously  
17 employed at the Commission since August 1983.

18                   As a member of the Commission Staff, my  
19 primary areas of responsibility have been electric  
20 utility power supply, revenue allocation and rate  
21 design.

22          Q.     What is the purpose of your testimony in  
23 this proceeding?

24          A.     This is Avista's first PCA filing since its  
25 PCA methodology was changed effective January of this

1 year. I review the application of the methodology and,  
2 using Exhibit No. 101, I categorize and quantify the  
3 actual PCA costs deferred through the first 6 months of  
4 2001. I comment on the Company's proposal to project  
5 PCA deferrals and review the proposed rate design.

6 Q. Would you please summarize your testimony?

7 A. After reviewing the recently revised PCA  
8 methodology employed by the Company to obtain actual  
9 PCA deferrals, I conclude that the Company has applied  
10 the methodology approved by the Commission. I briefly  
11 examine expected PCA rate adjustment scenarios with and  
12 without projected PCA deferrals and conclude that rates  
13 will be more stable when projected PCA deferrals are  
14 included. I discuss the true up that occurs between  
15 actual PCA deferrals and actual PCA revenues at the end  
16 of 2003. I review the Company's proposed rate design  
17 and agree that it is consistent with Commission  
18 approved methodology and that the Company calculated  
19 rates are the rates that the Commission should put in  
20 place.

21 **PCA METHODOLOGY**

22 Q. Are the PCA methodologies used by the  
23 Company to quantify and defer power supply costs for  
24 the period October 2000 through June 2001 methodologies  
25 approved by the Commission?

1           A.     Yes. This time period includes two PCA  
2 methodologies approved by the Commission. The  
3 methodology for October through December 2000 was last  
4 approved in Case No. AVU-E-00-6, Order No. 28616. This  
5 case modified previously existing PCA methodology.

6           The PCA methodology applied beginning  
7 January 2001 was approved in Case No. AVU-E-01-1, Order  
8 No. 28775. The final order in that case approved very  
9 substantial modifications to the previously existing  
10 PCA methodology.

11          Q.     Have you prepared an exhibit that shows the  
12 impact on the PCA deferral balance of each PCA  
13 component separately?

14          A.     Yes, I have. Staff Exhibit No. 101 shows  
15 individual component impacts on PCA deferrals as  
16 proposed by the Company. These will be discussed in  
17 greater detail in the testimony that follows.

18          Q.     Did you review the Company's calculations  
19 for the October through December of 2000 time period?

20          A.     Yes.

21          Q.     What was the balance carried forward into  
22 the 2001 time period?

23          A.     The PCA for that time period accumulated a  
24 deferred credit or refund to ratepayers of \$3,341,000.

25          This is shown on Line 1 of Exhibit No. 101.

1 Q. What have PCA deferrals been during the  
2 first six months of 2001?

3 A. The Company's calculations indicate that  
4 PCA deferrals for the first six months of 2001 are  
5 \$33,348,057 to be surcharged to customers. This is  
6 shown on Line 13 of Exhibit No. 101. The 2000 - 2001  
7 net PCA deferral balance at the end of June 2001 was  
8 \$30,007,057 which the Company proposes to surcharge to  
9 customers. This balance is shown on Line 14.

10 Q. What are the components of the PCA  
11 methodology that became effective January 2001?

12 A. The components of the modified methodology  
13 were defined in Case No. AVU-E-01-1 and enumerated in  
14 Order No. 28775. The 2001 PCA methodology is based on  
15 the difference between actual and authorized power  
16 supply costs. Actual account balances are now used  
17 instead of computer modeled account balances. In  
18 general the power supply cost difference is calculated  
19 for Account 501 - Thermal Fuel, Account 547 -  
20 Combustion Turbine Fuel, Account 555 - Purchased Power  
21 and Account 447 - Sales for Resale. The cost  
22 differences are accumulated for each month, Idaho's  
23 jurisdictional share is determined and 90 percent of  
24 that amount is deferred in the PCA for recovery or  
25 rebate at a later time.

1           Q.     What are the approximate Idaho PCA deferral  
2 amounts associated with these accounts in the first 6  
3 months of 2001?

4           A.     The Purchased Power deferral is \$114  
5 million to surcharge, the thermal fuel deferral is \$2  
6 million to rebate, the CT fuel deferral is \$13 million  
7 to surcharge and the Sales for Resale deferral is \$86  
8 million to rebate. These net to a surcharge of  
9 approximately \$39 million dollars.

10          Q.     Exhibit 101, Line 2 shows that actual  
11 purchased power costs are significantly above normal or  
12 authorized levels. Is this due to the change in PCA  
13 methodology?

14          A.     No. Low water levels lead to reduced  
15 generation from the Company's hydro power generation  
16 facilities causing the Company to purchase more power  
17 on the market to meet its loads. This coupled with  
18 extremely high market prices result in much higher than  
19 normal purchased power costs.

20          Q.     Exhibit 101, Line 5 shows that actual Sales  
21 for Resale revenues are significantly above normal or  
22 authorized levels. What would cause this?

23          A.     Sales for resale revenues are up  
24 significantly from normalized levels. Sales for Resale  
25 dollar amounts are approximately 76% of purchased power

1 costs, \$288 million more than normalized base levels.  
2 This appears to be a very large increase in Sales for  
3 Resale revenues during a time period when the Company  
4 is short on resources and purchasing energy to meet  
5 native load requirements. Staff will continue to  
6 review the load/resource situation of the Company for  
7 the January through June 2001 period as this case  
8 proceeds. Severe time constraints have prevented Staff  
9 from being able to fully answer this question at this  
10 time. Based on my review to date, I have no reason to  
11 believe that there is a problem.

12 Q. What adjustments to PCA deferral account  
13 balances were approved when the Commission last  
14 modified the PCA methodology?

15 A. The approved adjustments to PCA methodology  
16 that are contained in the previously cited order are  
17 (1) an Idaho Retail Revenue Adjustment, (2) a Centralia  
18 Capital and Operation and Maintenance Credit, (3) a PGE  
19 Capacity Revenue True up, and (4) accumulated interest  
20 during the deferral period.

21 Q. Are there other costs in the PCA deferral  
22 balance that the Commission has approved for recovery?

23 A. Yes. The Commission has approved PCA  
24 deferral treatment for three separate Avista energy  
25 buy-back programs. These programs are discussed in

1 more detail in Staff witness Stockton's testimony.

2 **NORTHEAST CT EMISSIONS EXPENSE**

3 Q. Is the Company requesting PCA recovery of  
4 other costs not previously approved by the Commission?

5 A. Yes. In this filing the Company is  
6 requesting recovery of emissions-related expenses  
7 associated with increasing the allowable operating  
8 hours for the Northeast combustion turbine. When  
9 market price is higher than the variable operating cost  
10 of the turbine, PCA deferrals are reduced because power  
11 purchases are reduced, or fuel costs are reduced, or  
12 secondary sales revenues are increased or any  
13 combination of the three. To the extent that the  
14 Company economically operated the Northeast CT during  
15 hours that it could not have otherwise operated, these  
16 benefits are captured in the appropriate power supply  
17 accounts. Staff witness Stockton further discusses the  
18 treatment of these costs in her testimony.

19 **IDAHO RETAIL REVENUE ADJUSTMENT**

20 Q. The Company has included an "Idaho Retail  
21 Revenue Adjustment" in its PCA deferral calculations.

22 Is this part of the approved PCA methodology?

23 A. Yes. In Case No. AVU-E-01-1 the Commission  
24 issued Order No. 28775 directing the Company to include  
25 this adjustment in its revised PCA calculations. The

1 adjustment is included in recognition of the fact that  
2 when retail load grows power supply costs increase, all  
3 else being equal. The increased power supply costs are  
4 captured in the difference between the actual and  
5 authorized power supply account balances and thus in  
6 the PCA deferral.

7 The Company also recovers power supply  
8 costs in retail rates charged to new customers. In the  
9 case of retail load growth, the 2.123 ¢/kWh credit  
10 applied to the load growth reduces the PCA deferral,  
11 which is designed to prevent the double recovery of  
12 power supply costs by the Company. If retail load  
13 decreases, the revenue adjustment calculation increases  
14 PCA costs which, the Company contends, partially  
15 compensate it for lost revenues.

16 **CENTRALIA CAPITAL AND O&M CREDIT**

17 Q. The Company has included a "Centralia  
18 Capital and O & M Credit" in its PCA deferral  
19 calculations. Is this part of the approved PCA  
20 Methodology?

21 A. Yes. When the Commission revised the  
22 Company's PCA methodology with Order No. 28775 issued  
23 in Case No. AVU-E-01-1, it directed the Company to  
24 include this adjustment. The adjustment reflects the  
25 reality that Avista's base rates, set in its last

1 general rate case, include Centralia as a resource. In  
2 May of 2000 Avista's interest in the plant was sold and  
3 a replacement power contract was entered into. Actual  
4 power supply costs without Centralia and with the  
5 replacement contract are reflected in the actual power  
6 supply accounts used to calculate the monthly PCA  
7 deferral. Base rates reflect the Centralia capital  
8 costs such as return on investment and Centralia  
9 operation and maintenance costs. In order to be  
10 consistent, base rates need to be adjusted to reflect  
11 current conditions. The Centralia credit is designed  
12 to offset the Centralia Revenue requirement that is  
13 still part of base rates. The Centralia credit should  
14 not be subject to 90/10 sharing.

15 Q. What does a review of the PCA deferrals  
16 tabulated in Exhibit No. 101 show?

17 A. A review of the deferrals shows that most  
18 of the money has accumulated in the power supply  
19 expense accounts with net adjustments reducing the  
20 deferral balance. The net of deferrals for purchases  
21 and sales is approximately \$28 million to surcharge.  
22 Increased fuel costs from the two fuel cost accounts  
23 represent approximately \$11 million dollars in Idaho  
24 surcharge deferrals. These deferral amounts are  
25 consistent with above normal market purchases during

1 drought conditions when market prices were 10 times  
2 those used to calculate base rates. In general this  
3 was the situation that existed through most of the  
4 deferral period.

5  
6 **POWER COST PROJECTION**

7 Q. Does the Company's proposed rate increase  
8 include recovery of PCA amounts expected to be deferred  
9 after June of 2001?

10 A. Yes, it does. The Company proposes to  
11 project PCA deferrals for the period July 2001 through  
12 December 2003.

13 Q. What are the PCA deferral amounts projected  
14 by Avista?

15 A. For the period July through December of  
16 2001, Avista projects PCA surcharge deferrals of  
17 approximately \$37.2 million with surcharge interest of  
18 approximately \$1.6 million. For the 2002 calendar year  
19 Avista projects PCA rebate deferrals of approximately  
20 0.75 million with surcharge interest of approximately  
21 \$4.3 million. For the 2003 calendar year Avista  
22 projects PCA surcharge deferrals of approximately \$11.3  
23 million and surcharge interest of approximately \$4.8  
24 million. The amount of the Company's projected  
25 surcharge including interest is approximately \$58.5

1 million.

2 Q. Briefly describe the assumptions used by  
3 the Company in its projection.

4 A. The Company projects that water conditions  
5 will gradually return to near normal by the end of 2003  
6 and that market prices will fall from \$75.77/MWh to  
7 \$41.75/MWh for a flat product by the end of 2003. The  
8 Company's projection also includes expected resource  
9 additions and power supply contract expirations.

10 Q. What is your opinion of the Company's  
11 projection?

12 A. It is a projection based on a number of  
13 assumptions. As such, it will not be completely  
14 accurate. The two big assumptions are assumptions  
15 about market prices and stream flows. I believe that  
16 the Company's projection is reasonable based on the  
17 information that was available at the time of the  
18 projection. I also believe that it is reasonable for  
19 the Commission to use this information in establishing  
20 PCA rates in this case as long as differences between  
21 PCA revenues and PCA deferrals are trued-up. The true  
22 up is discussed later in this testimony.

23 **PGE CREDIT**

24 Q. What else, other than actual and projected  
25 PCA deferrals, is included in the Company's rate

1 proposal?

2 A. The Company is proposing to include a  
3 15-month amortization of a PGE credit that reduces the  
4 surcharge deferral. Staff witness Stockton discusses  
5 the deferral in more detail in her testimony.

6

7 **RECOVERY ALTERNATIVES**

8 Q. The projected PCA deferral is larger than  
9 the actual deferral. Is there a customer advantage to  
10 approving a PCA rate increase that includes larger  
11 projected costs than actual costs?

12 A. If the projections are relatively accurate,  
13 it could provide a relatively stable PCA rate for the  
14 27-month period.

15 Q. What if the projections prove to be  
16 inaccurate?

17 A. If the projections prove to be  
18 significantly inaccurate, the Company proposes to file  
19 to adjust rates during the 27-month period. It is  
20 Staff's proposal that the Company make annual formal  
21 filings including actual PCA deferrals and  
22 recommendations on whether rates should be modified.  
23 This provides the opportunity for a formal review and  
24 makes detailed information concerning PCA deferrals and  
25 their recovery available to all interested parties.

1           Q.     What happens at the end of the 27-month  
2 period?

3           A.     At the end of 2003, regardless of whether  
4 there have been mid-period rate adjustments, there will  
5 be a difference between the actual PCA deferrals under  
6 the approved methodology and PCA costs recovered  
7 through the applied rates. This difference will be  
8 determined and placed back in the deferral account for  
9 future surcharge or rebate. In other words the  
10 difference between actual PCA deferrals and rates put  
11 in place to recover them will be trued-up.

12          Q.     Is it possible to design PCA rates without  
13 including projected deferrals?

14          A.     Yes, it is. Company witness Falkner  
15 discusses what the resulting increase would be if rates  
16 were put in place for one year based on actual PCA  
17 deferrals through June of 2001. He indicates that the  
18 rate increase would be 20%. (Falkner, Page 4)

19          Q.     Is it possible to exclude the projection  
20 and not increase annual rates more than the Company has  
21 proposed?

22          A.     It may be. The application of an  
23 appropriate amount of the PGE credit along with actual  
24 PCA cost deferrals may allow rates for one year that do  
25 not exceed those proposed by the Company.

1           Q.       What would be the result of applying  
2 approved PCA methodology after rates were put in place  
3 to recover deferrals through June of 2001?

4           A.       If the Company's projections are anywhere  
5 near correct, the surcharge trigger, currently set at  
6 \$3 million, would be exceeded monthly and the Company  
7 would apply for additional PCA surcharges or carry the  
8 amounts forward with interest in the deferral account.

9       Amounts carried forward would have to be surcharged  
10 later if they were not offset by future rebate  
11 deferrals. Carrying significant surcharge amounts in  
12 the deferral account would negatively impact the  
13 Company's cash flow and ability to borrow.

14          Q.       Other than the proposed deferral  
15 methodology, does the Company propose a PCA methodology  
16 in this case which departs substantially from  
17 Commission approved methodology?

18          A.       Yes. The Company proposes to do three  
19 things that depart from approved PCA methodology.  
20 First, the Company proposes to "project" PCA deferrals.  
21 This is not without precedent. Idaho Power  
22 "forecasts" power supply costs, however, Idaho Power's  
23 forecast is more limited in scope than Avista's  
24 projection.

25                    Second, Avista proposes to ignore the PCA

1 trigger which is currently set at \$3 million with a  
2 maximum surcharge or rebate of \$12 million in place at  
3 any one time. However, the approved methodology does  
4 allow the Commission to waive the \$12 million ceiling  
5 if necessary.

6 Finally, the Company proposes to offset the  
7 PCA surcharge amount with a PGE contract credit. This  
8 is unprecedented in the history of Avista's PCA.

9 Q. Why should the Commission consider the  
10 Company's rate proposal?

11 A. The Company appears to have forsaken a  
12 portion of the approved methodology for a situation  
13 specific practical approach. The Company's approach  
14 levelizes PCA rates over what otherwise could be a very  
15 volatile period and meets lenders requirements so that  
16 Avista can obtain necessary loans for short term  
17 financing and long term financing of capital assets.

18 Q. Does the Staff support the PCA deferral  
19 recovery methodology proposed by the Company?

20 A. Yes, with the true up to actual that occurs  
21 at the end of 2003 and with the annual reviews and  
22 possible mid-course rate adjustments previously  
23 discussed.

24 **RATE DESIGN**

25 Q. How does the Company propose to design

1 rates?

2 A. The Company proposes to assign the annual  
3 revenue requirement associated with the surcharge to  
4 each customer class on an equal percentage basis.  
5 Within each class the increase would be recovered by  
6 increasing the energy rate except in the lighting class  
7 where the increase would be a uniform percentage  
8 increase to the monthly lighting rates.

9 Q. Is this rate design methodology consistent  
10 with currently approved PCA rate design methodology?

11 A. Yes, it is.

12 Q. You mentioned earlier in your testimony  
13 that PCA revenues are trued-up with actual deferrals  
14 over the 27-month recovery period. How is that done?

15 A. At the end of each month actual PCA  
16 deferrals are calculated by applying the approved PCA  
17 methodology. Also at the end of each month revenues  
18 from the PCA rates in place during the month are  
19 calculated. For non-lighting classes, the number of  
20 actual kWh sold in the month are known and the ¢/kWh  
21 PCA rate is known. This allows the calculation of the  
22 actual PCA revenue received by the Company for each  
23 class. For the lighting class, actual revenues  
24 received are known and the percentage of those revenues  
25 associated with the PCA is known. This allows the

1 calculation of actual PCA revenues received from the  
2 lighting class. The lighting and non-lighting PCA  
3 revenues are compared to actual PCA deferrals on a  
4 monthly basis. At the end of the recovery period any  
5 under or over recovery can be determined and trued-up  
6 as previously discussed.

7 Q. In the most recent Idaho Power Company PCA  
8 surcharge case a large rate increase was passed on to  
9 customers. The Commission implemented a three tiered  
10 inverted block energy rate structure for the  
11 residential class. What is Avista's proposal for  
12 residential rate design?

13 A. Avista's Residential base rates currently  
14 include a two tier inverted energy block rate  
15 structure.

16 The Company's proposed rate design increases rates in  
17 each block by an equal percentage amount such that  
18 class revenues increase by the proposed 19.4%. So  
19 doing maintains the inverted block structure. The  
20 energy rate for the first 600 kWh becomes 5.507 ¢/kWh  
21 and the energy rate for all other kWh's becomes 6.408  
22 ¢/kWh. Maintaining the inverted block rate structure  
23 continues to send price signals to residential  
24 customers that encourage conservation.

25 Q. Does the Company currently have PCA rates

1 in effect?

2 A. Yes, it does. Commission Order No. 28627  
3 issued in Case No. AVU-E-00-9 allowed the Company to  
4 increase rates by 4.8% to recover approximately \$5.7  
5 million from Avista's Idaho customers. These rates  
6 were put in place for a one-year period beginning  
7 February 1, 2001.

8 Q. In this rate request, how does Avista  
9 propose to treat these existing PCA rates?

10 A. Avista proposes that the existing PCA rates  
11 not expire at the end of January 2002 as scheduled, but  
12 be continued through the end of 2003. The Company has  
13 incorporated the impact of doing this in the rates that  
14 it is proposing in this case.

15 Q. Does the Staff support the Company's  
16 proposal?

17 A. Yes. It is part of the Company's package  
18 designed to recover the needed revenues through  
19 relatively stable rates over the 27-month recovery  
20 period.

21 Q. Does the Staff agree that the Company  
22 proposed rate design is acceptable?

23 A. Yes.

24 Q. The Company proposes that the new rates  
25 become effective September 15, 2001. Does Staff agree

1 that this should be the effective date?

2 A. Yes.

3 Q. Does this conclude your direct testimony in  
4 this proceeding?

5 A. Yes, it does.

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