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BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION) CASE NO. AVU-E-16-03
OF AVISTA CORPORATION FOR THE)
AUTHORITY TO INCREASE ITS RATES)
AND CHARGES FOR ELECTRIC SERVICE) DIRECT TESTIMONY
TO ELECTRIC CUSTOMERS IN THE) OF
STATE OF IDAHO) BRYAN A. COX
_____)

FOR AVISTA CORPORATION

(ELECTRIC)

1 I. INTRODUCTION

2 **Q. Please state your name, employer and business**
3 **address.**

4 A. My name is Bryan A. Cox. I am employed by Avista
5 Corporation as Director, Transmission and Operations West. My
6 business address is 1411 East Mission, Spokane, Washington.

7 **Q. Please briefly describe your educational background**
8 **and professional experience.**

9 A. I am a 1992 graduate of Gonzaga University with a
10 degree in Mathematics and a 2009 graduate of the University of
11 Washington's Foster School of Business with a Masters Degree in
12 Business Administration. I joined the Company in 1997 and have
13 spent 18 years in various technical and leadership positions in
14 Information Technology, Natural Gas Delivery, Strategic
15 Planning and Gas and Electric Construction Services. Over the
16 last two years I have led the West Electric Operations group
17 which delivers service to most of our Washington operations as
18 well as more recently the System Operations Department. I am
19 a member of the Capital Planning Group that manages the five
20 year Company capital budget.

21 **Q. What is the scope of your testimony?**

22 A. My testimony presents Avista's transmission revenues
23 and expenses for the 2017 rate year. I also discuss Avista's

1 Transmission capital expenditures, for the period January 1,
2 2016 through the 2017 rate year.

3 A table of contents for my testimony is as follows:

4	<u>Description</u>	<u>Page</u>
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9

10 **Q. Are you sponsoring any exhibits?**

11 A. Yes. I am sponsoring Exhibit No. 8, Schedule 1,
12 prepared under my direction, which provides the transmission
13 revenue and expense adjustment.

14

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II. TRANSMISSION EXPENSES FOR 2017

16 **Q. Please describe the adjustments to the twelve months**
17 **ended December 31, 2015 test year transmission expenses to**
18 **arrive at transmission expenses for the 2017 rate year.**

19 A. Adjustments were made in this filing to incorporate
20 updated information for any changes in transmission expenses
21 from the January 2015 through December 2015 test period to the
22 2017 rate year. The changes in system expenses and a
23 description of each is summarized in Table No. 1. An
24 explanation of each change follows Table No. 1.

25

TABLE NO. 1
Transmission Expense Adjustment

Description:	*2017 Rate Year (System 000's)
Northwest Power Pool	\$6,000
Colstrip Transmission	7,000
ColumbiaGrid	60,000
ColumbiaGrid Transmission Planning	32,000
ColumbiaGrid Order 1000 Functional Agreement	25,000
NERC Critical Infrastructure Protection	5,000
OASIS Expenses	0
PEAK Reliability - Reliability Coordination	214,000
WECC - Administration Dues	12,000
WECC - Loop Flow	2,000
Addy Substation	0
Hatwai Substation	0
Total Change in Transmission Expenses	\$363,000
*Represents the change in expense above or below the 2015 historical test year level.	

Northwest Power Pool (NWPP) (\$6,000): Avista pays its share of the NWPP operating costs. The NWPP serves the electric utilities in the Northwest by facilitating coordinated power system operations and planning, including contingency generation reserve sharing, Columbia River water coordination and providing support to coordinated regional transmission planning. Avista's share of the costs for 2017 is \$67,000, an increase of \$6,000 over the 2015 test period. The increase in expense is primarily related to increased labor analytical support required in the development of new standards intended to provide consistency in operations between various states in our region.

1 **Colstrip Transmission** (\$7,000): Avista is required to pay its
2 portion of the O&M costs associated with its joint ownership
3 share of the Colstrip transmission system pursuant to the
4 Colstrip Transmission Agreement. Under this agreement,
5 NorthWestern Energy (NWE) operates and maintains the Colstrip
6 transmission system. In accordance with NWE's proposed
7 Colstrip transmission plan provided to the Company, NWE will
8 bill Avista an estimated \$312,000 for Avista's share of the
9 Colstrip O&M expense during the 2017 rate year. This is an
10 increase of \$7,000 from the actual expense of \$305,000 incurred
11 during the 2015 test period.

12 **ColumbiaGrid** (\$60,000): Avista became a member of the
13 ColumbiaGrid regional transmission organization in 2006.
14 ColumbiaGrid's purpose is to enhance transmission system
15 reliability and efficiency, provide cost-effective coordinated
16 regional transmission planning, develop and facilitate the
17 implementation of solutions relating to improved use and
18 expansion of the interconnected Northwest transmission system,
19 and support effective market monitoring within the Northwest
20 and the entire Western interconnection. Avista supports
21 ColumbiaGrid's general developmental and regional coordination
22 activities under the ColumbiaGrid Funding Agreement and
23 supports specific functional activities under the Planning and

1 Expansion Functional Agreement and the FERC Order 1000
2 Functional Agreement. Avista's ColumbiaGrid general funding
3 expenses for the 2015 test period were \$82,000 while 2017 rate
4 year general funding expenses are planned to be \$142,000. This
5 increase is primarily due to an increase in labor expenses due
6 to organizational changes and filling of previously open
7 positions.

8 **ColumbiaGrid Transmission Planning** (\$32,000): The ColumbiaGrid
9 Planning and Expansion Functional Agreement (PEFA) was accepted
10 by the Federal Energy Regulatory Commission (FERC) on April 3,
11 2007, and Avista entered into the PEFA on April 4, 2007.
12 Coordinated transmission planning activities under the PEFA
13 allow the Company to meet its coordinated regional transmission
14 planning requirements set forth in FERC Order 890 issued in
15 February 2007, and as outlined in the Company's Open Access
16 Transmission Tariff. Actual PEFA expenses for the 2015 test
17 period were \$141,000. The Company's PEFA expenses for 2017 are
18 \$173,000, reflecting ColumbiaGrid's staffing levels to support
19 the PEFA.

20 **ColumbiaGrid Order 1000 Functional Agreement** (\$25,000): FERC
21 Order 1000 requirements are implemented under the Amended and
22 Restated Order 1000 Functional Agreement, signed on November
23 11, 2014 (Order 1000 Agreement). This contract called for a

1 \$50,000 payment late in 2014 that covered two years of payments
2 for 2015 and 2016. Beginning in 2017, this contract calls for
3 an annual payment of \$25,000.

4 **NERC Critical Infrastructure Protection** (\$5,000): The Company
5 has purchased several software and hardware products to assist
6 in protecting critical transmission control systems from
7 intrusion and to meet applicable NERC standards. These products
8 provide for physical security, intrusion detection, virus
9 protection and vulnerability assessment. The Company's NERC
10 CIP expenses for 2017 are \$75,000, an increase of \$5,000 from
11 the 2015 test period actual expenses of \$70,000.

12 **OASIS Expenses** (\$0): These Open Access Same-time Information
13 System (OASIS) expenses are associated with travel and training
14 costs for transmission pre-scheduling and OASIS personnel.
15 This travel is required to monitor and adhere to NERC
16 reliability standards, regional criteria development, FERC
17 OASIS requirements and OASIS user group forums with software
18 vendor OATI. Issues regarding the software are discussed and
19 requests are made with the vendor for additional features that
20 will be needed for compliance standards mandated by NERC, NAESB
21 and FERC. Expenses during the 2015 test period were \$15,000
22 and these are expected to remain unchanged for the 2017 rate
23 year.

1 **Peak Reliability - Reliability Coordination** (\$214,000): The
2 Company's Peak Reliability (PEAK) fees are scheduled to
3 increase from the amount paid in the historical test period of
4 \$484,000 to \$698,000 in the 2017 rate year. PEAK was formed in
5 response to the FERC requirement that the western
6 interconnection reliability coordination function be
7 corporately and physically separated from other WECC functions.
8 This "bifurcation" was primarily the result of a transmission
9 system outage in the Pacific Southwest on September 8, 2011. A
10 reference to the disturbance including "Causes and
11 Recommendations" may be found at:

12 [http://www.ferc.gov/legal/staff-reports/04-27-2012-ferc-nerc-](http://www.ferc.gov/legal/staff-reports/04-27-2012-ferc-nerc-report.pdf)
13 [report.pdf](http://www.ferc.gov/legal/staff-reports/04-27-2012-ferc-nerc-report.pdf). PEAK's budget is approved by its independent board
14 of directors and is allocated to the members of PEAK based upon
15 net energy used to serve load within a member's balancing area.
16 Detailed allocation information is available on PEAK's website
17 www.peakrc.com. The increase from the historical test period
18 is due largely to continued growth in staff as PEAK develops
19 and establishes its role as the reliability coordination
20 function for the Western Interconnection.

21 **WECC - Administration Dues** (\$12,000): WECC is the designated
22 Regional Entity under federal statute responsible for
23 coordinating and promoting Bulk Electric System reliability

1 throughout the western interconnection. WECC is responsible
2 for monitoring and measuring Avista's compliance with
3 reliability standards and has substantially increased its staff
4 and other resources to meet these FERC requirements. The
5 Company's 2015 test period WECC dues and fees were \$419,000.
6 The Company's total for dues and fees in the 2017 rate year are
7 expected to be \$431,000.

8 **WECC - Loop Flow** (\$2,000): Loop Flow charges are spread across
9 all transmission owners in the West to compensate utilities
10 that make system adjustments to eliminate transmission system
11 congestion throughout the operating year. WECC Loop Flow
12 charges can vary from year to year since the costs incurred are
13 dependent on transmission system usage and congestion. Loop
14 Flow expenses for the 2015 test period were \$41,000. Loop Flow
15 expenses are estimated to be \$43,000 in the 2017 rate year.

16 **Addy Substation** (\$0): The Company pays operation and
17 maintenance fees to Bonneville associated with a 115kV circuit
18 breaker in Bonneville's Addy Substation that provides a direct
19 interconnection for Avista's retail load. In the test period
20 the expenses were \$9,000 and these are anticipated to remain
21 unchanged for the 2017 rate year.

22 **Hatwai Substation** (\$0): The Company pays operation and
23 maintenance fees to Bonneville associated with a 230kV circuit

1 breaker owned by Avista but located in Bonneville's Hatwai
2 Substation. In the test period the expenses were \$23,000 and
3 these are expected to remain unchanged for the 2017 rate year.

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III. TRANSMISSION REVENUES FOR 2017

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**Q. Please describe the adjustments to 2015 test period
transmission revenues to arrive at transmission revenues for
the 2017 rate year.**

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A. Adjustments have been made in this filing to
incorporate updated information for transmission revenue during
the 2017 rate year as compared to the 2015 historical test
period. Each revenue item described below is at a system level
and is included in Exhibit No. 8, Schedule 1. Table No. 2 below
provides a summary of the changes in transmission revenues, and
an explanation of each change follows Table No. 2.

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TABLE NO. 2	
Transmission Revenue Adjustment	
Description:	*2017 Rate Year (System 000's)
Borderline Wheeling: Transmission, Low Voltage & Ancillary Services	\$760,000
OASIS nf & stf Whl (Other Whl)	(652,000)
Seattle Tacoma - Main Canal	(3,000)
Seattle Tacoma - Summer Falls	0
PacificCorp Dry Gulch	(15,000)
Spokane Waste to Energy	0
Columbia Basin Hydropower (formerly Grand Coulee Project)	0
First Wind	(200,000)
Palouse Wind	0
Stimson Lumber	0
Hydro Tech Systems - Meyers Falls	0
BPA Parallel Operating Agreement	0
Morgan Stanley Capital Group	0
Kootenai Electric	0
Total Change in Transmission Revenues	(\$110,000)
*Represents the change in revenue above or below the 2015 historical test year level.	

Borderline Wheeling - (\$760,000)

- **Borderline Wheeling Transmission** (\$20,000) - The Company provides borderline wheeling service (wheeling service over transmission and low-voltage distribution facilities for service to loads of other utilities within the Company's transmission system footprint) to the Bonneville Power Administration (BPA), Consolidated Irrigation District, East Greenacres Irrigation District, Spokane Tribe of Indians and Grant County PUD (transmission only). Total revenue for the transmission portion of borderline wheeling activities for the 2015 test period was \$6,233,000. Total revenue in the 2017

1 rate year has been estimated at \$6,253,000, representing an
2 increase of \$20,000 from the test period. Revenue estimates
3 for each transmission customer are determined as follows:

4 o **Bonneville Power Administration** - Network Integration
5 Transmission Service revenue is estimated based upon a
6 three-year average for the 2013 to 2015 time period,
7 resulting in a figure of \$6,153,000 for the 2017 rate
8 year compared to \$6,134,000 for the 2015 test period.
9 The three-year average (2013 - 2015) is consistent with
10 the three-year average used in all other instances where
11 the Company estimates transmission revenues that are
12 based upon variable customer load figures (e.g. Grant
13 County PUD and PacifiCorp Dry Gulch), and is consistent
14 with Case No. AVU-E-15-05.

15 o **Grant County PUD** - Power Transfer Agreement revenue is
16 estimated using a three-year average (2013-2015)
17 resulting in a figure of \$28,000 for the 2017 rate year
18 compared to \$28,000 for the 2015 test period.

19 o **Consolidated Irrigation District** - Point-to-Point
20 Transmission Service revenue for the 2015 test period was
21 \$32,000. The current contract will expire on September
22 30, 2016 but a follow-on contract is expected to be in

1 place resulting in revenue that is expected to remain
2 substantially unchanged during the 2017 rate year.

3 o **East Greenacres Irrigation District** - Point-to-Point
4 Transmission Service revenue for the 2015 test period was
5 \$11,000. Under the current contract (with a term through
6 September 30, 2019) this revenue is expected to remain
7 unchanged for the 2017 rate year.

8 o **Spokane Tribe** - Point-to-Point Transmission Service
9 revenue for the 2015 test period was \$28,000. Under the
10 current contract (with a term through December 31, 2019)
11 this revenue is expected to be \$29,000 for the 2017 rate
12 year.

13 • **Borderline Wheeling - Low Voltage** (\$736,000) - Total
14 revenues for the low voltage portion of borderline wheeling
15 activities for the 2015 test period was \$1,079,000. Total
16 revenue in the 2017 rate year has been estimated to increase
17 \$736,000 to \$1,815,000. The increase is primarily due to
18 increased low voltage charges to BPA, effective May 1, 2016,
19 that are mostly attributable to modernizing substation
20 facilities. Revenue estimates for each transmission customer
21 are as follows:

22 o **Bonneville Power Administration** - Wheeling revenue over
23 low-voltage facilities for the 2015 test period was

1 \$928,000. Revenue for the 2017 rate year is expected to
2 be \$1,664,000.

3 o **Consolidated Irrigation District** - Electric Distribution
4 Service revenue for the 2015 test period was \$80,000.
5 The current contract will expire September 30, 2016 but
6 a follow-on contract is expected to be in place resulting
7 in revenue that is expected to remain substantially
8 unchanged during the 2017 rate year.

9 o **East Greenacres Irrigation District** - Electric
10 Distribution Service revenue for the 2015 test period was
11 \$51,000. Under the current contract (with a term through
12 September 30, 2019) this revenue is expected to remain
13 unchanged for the 2017 rate year.

14 o **Spokane Tribe** - Electric Distribution Service revenue for
15 the 2015 test period was \$20,000. Under the current
16 contract (with a term through December 31, 2019) this
17 revenue is expected to remain unchanged for the 2017 rate
18 year.

19 • **Borderline Wheeling - Ancillary Services** (\$4,000) - The
20 Company provides various ancillary services in association with
21 long-term firm transmission service provided under its Open
22 Access Transmission Tariff. Ancillary services revenue for the
23 2015 test period was \$1,618,000. Revenue in the 2017 rate year

1 has been set at \$1,622,000, representing an increase of \$4,000
2 from the test period. Ancillary services are necessary to
3 support the transmission of electric power from one point to
4 another given the obligations of balancing areas and
5 transmitting utilities within those balancing areas to maintain
6 reliable operation of the interconnected transmission system.
7 The revenue estimate is based upon an ancillary services rate
8 of \$8.94 per kW multiplied by billing determinants of 2%
9 (regulation and frequency response), 1.5% (Operating Reserves
10 - Spinning) and 1.5% (Operating Reserves - Supplemental),
11 applied to a three-year average of a customer's monthly peak
12 loads. Revenue estimates for each transmission customer are as
13 follows:

14 o **Bonneville Power Administration** - Using three-year
15 average load figures for the 2013-2015 time period,
16 ancillary services revenue is estimated to be \$1,606,000
17 for the 2017 rate year compared to \$1,602,000 for the
18 2015 test period.

19 o **Consolidated Irrigation District** - Using three-year
20 average load figures for the 2013-2015 time period,
21 ancillary services revenue is estimated to be \$6,500 for
22 the 2017 rate year compared to \$6,500 for the 2015 test
23 period.

1 o **East Greenacres Irrigation District** - Using three-year
2 average load figures for the 2013-2015 time period,
3 ancillary services revenue is estimated to be \$4,700 for
4 the 2017 rate year compared to \$4,400 for the 2015 test
5 period.

6 o **Spokane Tribe** - Using three-year average load figures for
7 the 2015 time period, ancillary services revenue is
8 estimated to be \$4,700 for the 2017 rate year compared
9 to \$4,800 for the 2015 test period.

10 **OASIS Non-Firm and Short-Term Firm Transmission Service**

11 (-\$652,000): OASIS is an acronym for Open Access Same-time
12 Information System. This is the system used by electric
13 transmission providers for selling available transmission
14 capacity to eligible customers. The terms and conditions under
15 which the Company sells its transmission capacity via its OASIS
16 are pursuant to FERC regulations and Avista's Open Access
17 Transmission Tariff. The Company calculates its rate year
18 adjustments using a three-year average of actual OASIS Non-Firm
19 and Short-Term Firm revenue consistent with Case No. AVU-E-15-
20 05. OASIS transmission revenue may vary significantly
21 depending upon a number of factors, including current wholesale
22 power market conditions, forced or planned generation resource
23 outage situations in the region, the current load-resource

1 balance status of regional load-serving entities, and the
2 availability of parallel transmission paths for prospective
3 transmission customers. The use of a three-year average is
4 intended to strike a balance in mitigating both long-term and
5 short-term impacts to OASIS revenue. A three-year period is
6 intended to be long enough to mitigate the impacts of non-
7 substantial temporary operational conditions (for generation
8 and transmission) that may occur during a given year, and short-
9 enough so as to not dilute the impacts of long-term transmission
10 and generation topography changes (e.g., major transmission
11 projects which may impact the availability of the Company's
12 transmission capacity or competing transmission paths, and
13 major generation projects which may impact the load-resource
14 balance needs of prospective transmission customers). However,
15 if there are known events or factors that occurred during the
16 period that would cause the average to not be representative of
17 future expectations, then adjustments may be made to the three-
18 year average methodology. In this filing, the Company is using
19 a three year average for the time period of January 2013 to
20 December 2015. The OASIS revenue for the 2015 test period was
21 \$3.479 million and the three-year average results in 2017 rate
22 year revenue of \$2.827 million. Variation in year-to-year
23 revenue, even when using a three-year average, is due to a

1 number of factors that include outages on surrounding
2 transmission systems, the duration and timing of the spring
3 runoff, and the level of activity in the surrounding power
4 markets. OASIS revenue in 2015, driven solely by short term
5 purchases on the Avista Transmission System, was primarily due
6 to a long duration outage on the BPA transmission system during
7 2015 and a larger than normal amount of purchases in 2015 as a
8 result of a good water year in the region.

9 **Seattle and Tacoma - Main Canal Project** (\$-3,000): Effective
10 March 1, 2008, and continuing through October 31, 2026, the
11 Company entered into long-term point-to-point transmission
12 service arrangements with the City of Seattle and the City of
13 Tacoma to transfer output from the Main Canal hydroelectric
14 project, net of local Grant County PUD load service, to the
15 Company's transmission interconnections with Grant County PUD.
16 Service is provided during the eight months of the year (March
17 through October) in which the Main Canal project operates, and
18 the agreements include a three-year ratchet demand provision.
19 Both contracts run to October 31, 2026. Revenues under these
20 agreements totaled \$361,000 during the test period and are
21 expected to \$358,000 for the 2017 rate year.

22 **Seattle and Tacoma - Summer Falls Project** (\$0): Effective March
23 1, 2008, and continuing through October 31, 2024, the Company

1 entered into long-term use-of-facilities arrangements with the
2 City of Seattle and the City of Tacoma to transfer output from
3 the Summer Falls hydroelectric project across the Company's
4 Stratford Switching Station facilities to the Company's
5 Stratford interconnection with Grant County PUD. Charges under
6 these use-of-facilities arrangements are based upon the
7 Company's investment in its Stratford Switching Station and are
8 not impacted by the Company's transmission service rates under
9 its Open Access Transmission Tariff. Revenues under these two
10 contracts totaled \$74,000 in the 2015 test period and are
11 expected to remain unchanged for the 2017 rate year.

12 **PacifiCorp Dry Gulch** (-\$15,000): Revenue under the Dry Gulch
13 use-of-facilities agreement has been adjusted to \$230,000 for
14 the 2017 rate year, which is an \$15,000 decrease from the 2015
15 test period actual revenue of \$245,000. The Company is
16 calculating its adjustment using a three-year average of actual
17 revenue. Revenue under the Dry Gulch Transmission and
18 Interconnection Agreement with PacifiCorp varies depending upon
19 PacifiCorp's loads served via the Dry Gulch Interconnection and
20 the operating conditions of PacifiCorp's transmission system in
21 this area. The use of a three-year average is intended to
22 mitigate the impacts of potential annual variability in the
23 revenues under the contract. The contract includes a twelve-

1 month rolling ratchet demand provision and charges under this
2 agreement are not impacted by the Company's open access
3 transmission service tariff rates.

4 **Spokane Waste to Energy Plant** (\$0): Spokane Waste to Energy
5 pays a use-of-facilities charge for the ongoing use of its
6 interconnection to Avista's transmission system. The 2017 rate
7 year revenue associated with the use-of-facilities charge is
8 \$28,000, the same as the 2015 test period.

9 **Columbia Basin Hydropower** (\$0): The Company provides operations
10 and maintenance services on the Stratford-Summer Falls 115kV
11 Transmission Line to the Columbia Basin Hydropower (formerly
12 the Grand Coulee Project Hydroelectric Authority) under a
13 contract signed in March 2006. These services are provided for
14 a fixed annual fee. Annual charges under this contract totaled
15 \$8,100 in the 2015 test period and will remain the same for the
16 2017 rate year.

17 **First Wind** (-\$200,000): First Wind signed a transmission
18 service contract with the Company based on its initial intent
19 to sell the output from a wind facility to an entity other than
20 Avista. Avista has since signed a power purchase agreement
21 with First Wind which eliminated First Wind's need for
22 transmission service. First Wind has delayed its use of the
23 100 MW of reserved transmission service up to the maximum of

1 five years. Unless First Wind develops another generation
2 project or is able to re-market the capacity, Avista expects
3 this agreement to be terminated during 2016. The 2015 test
4 period included a \$200,000 extension of service payment. No
5 revenue associated with this agreement is expected during the
6 2017 rate year.

7 **Palouse Wind O&M** (\$0): Per Avista's interconnection agreement
8 with the Palouse Wind project, the interconnection customer
9 pays O&M fees associated with directly-assigned interconnection
10 facilities owned and operated by Avista. O&M revenue for the
11 2015 test year was \$52,000. Revenue during the 2017 rate year
12 is expected to remain unchanged.

13 **Stimson Lumber Agreement** (\$0): Low-voltage facilities
14 associated with the Company's Plummer Substation are dedicated
15 for use by Stimson Lumber resulting in low voltage use-of-
16 facilities revenue of \$9,000 during the 2015 test period. The
17 2017 rate year revenue from this agreement is also \$9,000.

18 **Hydro Tech Systems Agreement** (\$0): Low-voltage facilities in
19 the Company's Greenwood Substation are dedicated for use by the
20 Meyers Falls generation project resulting in low voltage use-
21 of-facilities revenue of \$6,000 during the 2015 test period.
22 Revenue during the 2017 rate year is expected to remain
23 unchanged.

1 **Bonneville Power Administration - Parallel Capacity Support**

2 (\$0): Avista and Bonneville executed a Parallel Operation
3 Agreement on December 12, 2012, wherein Avista provides
4 Bonneville with parallel transmission capacity in support of
5 Bonneville's integration of several wind resource projects.
6 Avista provides ongoing parallel capacity support under the
7 agreement at a monthly charge of \$266,000. Revenue for the
8 2015 test period was \$3,192,000. Bonneville has indicated its
9 intent to construct additional transmission facilities to
10 bypass Avista's system and terminate this agreement. The
11 likelihood of this bypass, and its timing, is uncertain. The
12 2017 rate year reflects the same revenue of \$3,192,000.

13 **Morgan Stanley - Point-to-Point Transmission Service** (\$0):

14 Morgan Stanley Capital Group has purchased 25 MW of Long-Term
15 Firm Point-to-Point Transmission Service from January 1, 2013
16 to December 31, 2017. The 2015 test period revenues were
17 \$600,000 and will remain unchanged for the 2017 rate year.

18 **Kootenai Electric Cooperative Fighting Creek (KEC)** (\$0): KEC

19 has purchased 3 MW of Long-Term Firm Point-to-Point
20 Transmission Service from April 1, 2014 to March 31, 2019. The
21 2015 test period included revenues of \$88,000 that will remained
22 unchanged for the 2017 rate year.

1 IV. TRANSMISSION CAPITAL PROJECTS

2 Q. Please discuss the drivers for the Company's capital
3 transmission projects that will be completed from January 1,
4 2016 through December 31, 2017.

5 A. Avista continuously needs to invest in its
6 transmission system in order to maintain reliable customer
7 service and meet mandatory compliance and reliability
8 standards. To accomplish this, the Company plans for and
9 undertakes construction projects that will replace aging
10 equipment that is anticipated to fail, replace broken
11 equipment, or make improvements that will maintain or improve
12 reliability for the Company's various customers and allow the
13 Company to meet compliance requirements.

14 Compliance requirements are driven by the North American
15 Electric Reliability Corporation's (NERC) standards. These are
16 national standards that utilities must meet to ensure
17 interconnected system reliability. Compliance with these
18 standards was made mandatory beginning June 2007 and failure to
19 meet the requirements set forth by the standards could result
20 in monetary penalties of up to \$1 million per day per
21 infraction. The majority of the reliability standards pertain
22 to transmission planning, operations and equipment maintenance.
23 The standards require utilities to plan and operate their

1 transmission systems in such a way as to avoid customers
2 experiencing outages or adversely impacting neighboring utility
3 systems due to the loss of transmission facilities. The
4 transmission system must be designed so that the loss of up to
5 two facilities simultaneously will not impact the
6 interconnected transmission system. Further, the transmission
7 system must be operated at all times such that a loss of a
8 facility will not result in a System Operating Limit exceedance
9 (voltage, thermal or stability limit). If such an exceedance
10 occurs, it must be mitigated prior to the loss of the next
11 facility. The mitigation efforts can include system
12 configuration changes, generation changes or the removal of
13 firm load from the transmission system. The requirement to
14 meet the standards and avoid failing to meet the requirements
15 as well as not exceeding System Operation Limits drive the need
16 for Avista to continually invest in its transmission system.
17 Avista is required to perform system planning studies for both
18 the near term (1-5 years) and long term (5-10 years). If a
19 potential violation is observed in future years' system
20 planning, then Avista must develop a project plan to ensure
21 that the violation is fixed prior to it becoming a real-time
22 operating issue. Planning for the future projects includes
23 attempts to ensure that the design and construction of the

1 projects required to eliminate the potential violation are
2 completed prior to the time they are needed. Avista continues
3 to have a need to develop these compliance related projects as
4 system load grows, new generation is interconnected (including
5 wind and solar) and system functionality and usage changes.

6 Avista's five year capital budget for the various
7 transmission projects is developed by taking into account
8 system planning studies, engineering analysis, scheduled or
9 anticipated planned transmission line outages and scheduled
10 upgrades or replacements while taking into consideration the
11 aforementioned compliance requirements. The larger, specific
12 projects that are developed through the system planning study
13 process typically go through a thorough internal review
14 including multiple stakeholder review to ensure all system
15 needs are adequately addressed. For the smaller specific
16 projects, Avista does not perform a traditional cost-benefit
17 analysis. Rather, projects are selected to meet specific system
18 needs or equipment replacement. However, both project cost and
19 system benefits are considered in the selection of the final
20 projects.

21 **Q. Please describe each of the transmission projects**
22 **planned for the period January 1, 2016 to December 31, 2017.**

1 A. The major capital transmission investment (on a
 2 system basis) for projects to be completed from January 1,
 3 2016 to December 31, 2017 total \$121.0 million, as shown in
 4 Table No. 3 and described below.

TABLE NO. 3		
Transmission Capital Projects (System)		
Business Case Name	2016	2017
	\$ (000's)	\$ (000's)
<u>Reliability Compliance Projects:</u>		
Transmission - NERC Low Priority Mitigation	\$ 1,675	\$ 3,000
Transmission - NERC Medium Priority Mitigation	2,576	1,000
SCADA - System Operations and Backup Control Center	1,002	1,044
Environmental Compliance	50	50
<u>Contractual Requirements:</u>		
Tribal Permits and Settlements	314	300
Colstrip Transmission	568	398
<u>Reliability Improvements:</u>		
Noxon Switchyard Rebuild	11,500	6,700
Substation - Station Rebuilds	4,260	7,540
Westside Rebuild Phase One	2,525	
South Region Voltage Control	5,000	
SCADA Completion		1,000
Transmission - Reconductors and Rebuilds	17,559	20,830
Spokane Valley Transmission Reinforcement	1,340	7,200
<u>Reliability Replacements:</u>		
Storms (Transmission)	1,000	1,000
Substation - Capital Spares	5,200	4,565
Substation - Asset Mgmt. Capital Maintenance	4,100	4,100
Transmission - Asset Management	1,772	1,780
Total Planned Transmission Capital Projects	\$ 60,442	\$ 60,507

1 **I. Reliability Compliance Projects:**
2

3 **Transmission - NERC Low Priority Mitigation - 2016:**
4 **\$1,675,000; 2017: \$3,000,000**

5 This program reconfigures insulator attachments, and/or
6 rebuilds existing transmission line structures, or removes
7 earth beneath transmission lines in order to mitigate
8 ratings/sag discrepancies found between "design" and
9 "field" conditions as determined by LiDAR survey data.
10 This program was undertaken in response to the October 7,
11 2010 North American Electric Reliability Corporations
12 (NERC) "NERC Alert" - Recommendation to Industry,
13 "Consideration of Actual Field Conditions in Determination
14 of Facility Ratings". This Capital Program covers
15 mitigation work on Avista's "Low Priority" 115 kV
16 transmission lines. Mitigation brings lines in compliance
17 with the National Electric Safety Code (NESC) minimum
18 clearances values.
19

20 **Transmission - NERC Medium Priority Mitigation - 2016:**
21 **\$2,576,000; 2017: \$1,000,000**

22 This program reconfigures insulator attachments, and/or
23 rebuilds existing transmission line structures, or removes
24 earth beneath transmission lines in order to mitigate
25 ratings/sag discrepancies found between "design" and
26 "field" conditions as determined by LiDAR survey data.
27 This program was undertaken in response to the October 7,
28 2010 North American Electric Reliability Corporations
29 (NERC) "NERC Alert" - Recommendation to Industry,
30 "Consideration of Actual Field Conditions in Determination
31 of Facility Ratings". This Capital Program covers
32 mitigation work on Avista's "Medium Priority" 230 kV and
33 115 kV transmission lines. Mitigation brings lines in
34 compliance with the National Electric Safety Code (NESC)
35 minimum clearances values.
36

37 **SCADA -SOO&BUCC - 2016: \$1,002,000; 2017: \$1,044,000**

38 This program replaces and/or upgrades existing electric
39 and gas control center telecommunications and computing
40 systems as they reach the end of their useful lives,
41 require increased capacity, or cannot accommodate
42 necessary equipment upgrades due to existing constraints.
43 Included are hardware, software, and operating system
44 upgrades, as well as deployment of capabilities to meet
45 new operational standards and requirements. Some system
46 upgrades may be initiated by other requirements, including

1 NERC reliability standards, growth, and external projects
2 (e.g. Smart Grid). Examples of upgrades to be completed
3 under this program are Critical Infrastructure Protection
4 version 5 (NERC requirement), Gas Control Room Management
5 (PHMSA requirement), WECC RC Advanced Applications, and
6 Technology Refresh (network and storage). There are
7 multiple risks if these Business Case funds were not
8 expended. The clearest risk would be to public and
9 personnel safety. The control systems supported by this
10 Business Case provide real-time visibility, situational
11 awareness, and control of Avista's electrical system.
12 Degradation of these capabilities due to lack of capacity,
13 capability, or aging systems would present increased
14 safety risk. Additionally there would be significant
15 compliance risk if these funds were not expended. These
16 control systems provide the capability required to achieve
17 compliance with numerous reliability standards and
18 requirements. For the electrical system these include the
19 NERC standards BAL, COM, CIP, EOP, INT, PER, PRC, TOP, and
20 VAR. For the gas system these include the PHMSA "Pipeline
21 Safety: Control Room Management/Human Factors" rule (49
22 CFR Parts 192 and 195.) The expenditure of these funds is
23 necessary to operate Avista's electric and gas systems in
24 a safe, reliable, and compliant manner.

25
26 **Environmental Compliance - 2016: \$50,000; 2017: \$50,000**

27 This item includes implementation of Forest Service
28 Special Use Permits, waste oil disposal, including PCBs
29 and environmental compliance requirements related to storm
30 water management, water quality protection property
31 cleanup and related issues.

32
33 **II. Contractual Requirements:**

34
35 **Tribal Permits and Settlements - 2016: \$314,000; 2017:**
36 **\$300,000**

37 The Company has approximately 300 right-of-way permits on
38 tribal reservations that need to be renewed. The costs
39 include labor, appraisals, field work, legal review, GIS
40 information, negotiations, survey (as needed), and the
41 actual fee for the permit.

42
43 **Colstrip Transmission - 2016: \$568,000; 2017: \$398,000**

44 As a joint owner of the Colstrip Transmission projects,
45 Avista pays its ownership share of all capital
46 improvements. Northwestern Energy either performs or

1 contracts out the capital work associated with the joint
2 owned facilities.

3
4 **III. Reliability Improvements:**

5
6 **Noxon Switchyard Rebuild - 2016: \$11,500,000; 2017:**
7 **\$6,700,000**

8 The existing Noxon Rapids 230 kV Switchyard requires
9 reconstruction due to the present age and condition of the
10 equipment in the station. The existing bus is constructed
11 as a strain bus (which has suffered a number of recent
12 failures) and is configured as a single bus with a tie
13 breaker separating the East and West buses. The station
14 is the interconnection point of the Noxon Rapids
15 Hydroelectric development as well as a principal
16 interconnection point between Avista and BPA, and as such
17 is a significant asset in the reliable operation of the
18 Western Montana Hydro Complex. Equipment outages within
19 the Station (planned or unplanned) can cause significant
20 curtailments of the local generation output. Due to the
21 significance of the station, a complete rebuild will
22 require coordination with Avista's Energy Resources
23 Department and neighboring utilities, primarily BPA. The
24 Noxon Switchyard Rebuild Project is proposed to be a
25 Greenfield Double Bus Double Breaker 230 kV switching
26 station to replace the existing Noxon Switchyard.

27
28 **Substation - Distribution Station Rebuilds - 2016:**
29 **\$4,260,000; 2017: \$7,540,000**

30 This program replaces and/or rebuilds existing substations
31 as they reach the end of their useful lives, require
32 increased capacity, or cannot accommodate necessary
33 equipment upgrades due to existing physical constraints.
34 Included are Wood Substation rebuilds as well as upgrading
35 stations to current design and construction standards.
36 Some station rebuilds may be initiated by other
37 requirements, including obligation to serve, growth, and
38 external projects. Examples of substation rebuilds to be
39 completed under this program in the next five years are
40 Kamiah (Wood Substation), 9th & Central, Gifford and
41 Southeast (Equipment Additions), Ford and Sprague (Service
42 Life Retirement) and Hallett & White (Growth).

43
44 **Westside Rebuild Phase I - 2016: \$2,525,000; 2017: \$0**

45 Phase I of this project will extend the existing Westside
46 Substation 115 kV and 230 kV buses to allow for a new 250

1 MVA Autotransformer. This installation will eliminate
2 transformer overload contingencies in the Spokane area.
3 This is a three phase project to complete the remainder of
4 the station rebuild.

5
6 **South Region Voltage Control - 2016: \$5,000,000; 2017: \$0**

7 Avista's south region 230 kV, primarily around Lewiston-
8 Clarkston, experiences excessive high voltage during light
9 load periods. Voltages exceed equipment ratings over 35%
10 of the time. Operation of equipment outside of equipment
11 ratings imposes potential legal and regulatory risks to
12 the Company on top of increasing large scale outage
13 possibilities. With automatic control, existing
14 overvoltages can be reduced, if not eliminated, on the 230
15 kV buses at Dry Creek, Lolo and North Lewiston as well as
16 Moscow and Shawnee.

17
18 **SCADA Completion - 2016: \$0; 2017: \$1,000,000**

19 This project will complete the installations of SCADA and
20 EMS/DMS capability to all Avista substations. This will
21 provide System Operations with clear visibility,
22 indication and control at every substation. In addition,
23 Grid Modernization will have the necessary communication
24 infrastructure for complete installation and operation on
25 all distribution feeders. System Planning, Asset
26 Management, Operations and Engineering will have real time
27 and historical data to support efficient, flexible and
28 safe operation and design of the system for the future.

29
30 **Transmission Reconductors and Rebuilds - 2016:**

31 **\$17,559,000; 2017: \$20,830,000**

32 This program reconductors and/or rebuilds existing
33 transmission lines as they reach the end of their useful
34 lives, require increased capacity, or present a risk
35 management issue. Projects include: ER 2423 - System
36 Transmission: Rebuild Condition; ER 2457 - Benton Othello
37 115 kV Recondition; ER 2550 - Burke-Thompson A&B 115kV
38 Transmission Rebuild Proj; ER 2556 - CDA-Pine Creek 115kV
39 Transmission Line: Rebuild; ER 2557 - 9CE-Sunset 115kV
40 Transmission Line: Rebuild; ER 2564 - Devils Gap-Lind
41 115kV Transmission Rebuild Proj; ER 2577 - Benewah-Moscow
42 230kV - Structure Replacement; ER 2576 - Addy-Devils Gap
43 115kV - Rec/Rbld 266 & 397 Cond; ER 2582 - Beacon-Bell-
44 Francis&Cdr-Waikiki 115kV - Reconfig; ER 2597 - Cabinet-
45 Noxon 230kV Transm Line Rebuild Project.

1 **Spokane Valley Transmission Reinforcement - 2016:**
2 **\$1,340,000; 2017: \$7,200,000**

3 The Spokane Valley Transmission Reinforcement Project
4 includes rebuilding 4.4 miles of the Beacon - Boulder #2
5 115 kV Transmission Line, constructing the new Irvin
6 Switching Station, rebuilding 1.75 miles of the Irvin -
7 Opportunity 115 kV Tap, installing four 115 kV circuit
8 breakers at Opportunity Substation, and constructing a new
9 2.2 mile 115 kV transmission line from Irvin to
10 Millwood/Inland Empire Paper. The completion of these
11 projects is required to mitigate existing and future
12 performance and reliability issues of the Transmission
13 System in the Spokane Valley. Opportunity Substation was
14 completed and energized in 2015; the Irvin-Millwood line
15 was completed in 2014; Irvin Substation construction will
16 break ground in 2016 and is expected to be energized in
17 2017; and the Beacon-Boulder line will then be able to be
18 rebuilt.

19
20 **IV. Reliability Replacements:**

21
22 **Storms - 2016: \$1,000,000; 2017: \$1,000,000**

23 This program will replace cross arms, poles and structures
24 as required due to storms, and fires on distribution and
25 transmission lines.

26
27 **Substation - Capital Spares - 2016: \$5,200,000; 2017:**
28 **\$4,565,000**

29 This program maintains our fleet of Power Transformers and
30 High Voltage Circuit Breakers. This fleet of critical
31 apparatus is capitalized upon receipt and placed in
32 service for both planned and emergency installations as
33 required. The annual program expenditures may vary
34 significantly in years when a 230/115 autotransformer is
35 purchased. In years without an autotransformer purchase,
36 only minor variations will occur based on planned projects
37 as well as replenishing apparatus fleet levels required
38 for adequate capital spares. These are long lead time
39 items so sufficient levels need to be maintained.

1 **Substation Asset Management Capital Maintenance - 2016 :**
2 **\$4,100,000; 2017: \$4,100,000**

3 Avista has several different equipment replacement
4 programs to improve reliability by replacing aged
5 equipment that is beyond its useful life. These programs
6 include transmission air switch upgrades, restoration of
7 substation rock and fencing, recloser replacements,
8 replacement of obsolete circuit switchers, substation
9 battery replacement, meter replacements and upgrades,
10 relay replacements, high voltage fuse upgrades,
11 transformer replacements, breaker replacements,
12 installation of diagnostic monitors, substation air switch
13 replacements, and voltage regulator replacements. All of
14 these individual projects improve system reliability and
15 customer service. The equipment is replaced when it is
16 approaching the end of its useful life.

17
18 **Transmission - Asset Management - 2016: \$1,772,000; 2017:**
19 **\$1,780,000**

20 This item includes Transmission Minor Rebuilds in ER 2057,
21 and Air Switch Replacements in ER 2254. Transmission Minor
22 Rebuilds are developed using data received from the prior
23 year's Wood Pole Inspection Program. Minor Rebuilds may
24 also use data received from annual Aerial Patrol
25 Inspections. Both inspection programs are undertaken to
26 maintain compliance with NERC Standard FAC-501-WECC-1.
27 Air Switch Replacements are made based either on
28 condition, capacity, or functionality issues.
29 Prioritization of installations and replacements are made
30 from information provided by Avista System Operations,
31 Operations Offices, or Substation Engineering.

32
33 **Q. Does this complete your pre-filed direct testimony?**

34 A. Yes it does.