BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION)	
OF IDAHO POWER COMPANY FOR)	CASE NO. IPC-E-14-20
APPROVAL OR REJECTION OF AN)	
ENERGY SALES AGREEMENT WITH)	NOTICE OF
BOISE CITY SOLAR, LLC, FOR THE)	MODIFIED PROCEDURE
SALE AND PURCHASE OF ELECTRIC)	
ENERGY.)	ORDER NO. 33118

On July 25, 2014, Idaho Power filed an Application with the Commission for approval or rejection of an Energy Sales Agreement with Boise City Solar, LLC for the sale and purchase of electric energy. The Commission issued a Notice of Application on August 20, 2014.

THE APPLICATION

Idaho Power requests that the Commission accept or reject the Energy Sales Agreement between Idaho Power and Boise City Solar, LLC, under which Boise City Solar would sell and Idaho Power would purchase electric energy generated by the project's 40 megawatt (MW) solar photovoltaic project located in Ada County on South Cloverdale Road between Boise and Kuna, Idaho. The Agreement between the parties was executed on July 17, 2014.

The Agreement is for a term of 20 years. Idaho Power states that the Agreement was executed in compliance with the Commission's orders directing the implementation of PURPA for the State of Idaho and contains negotiated avoided cost rates based upon the incremental cost, integrated resource plan pricing methodology available to solar projects whose generation will exceed 100 kilowatts (kW). Idaho Power explains that the Agreement also contains negotiated solar integration charges as directed by the Commission in Order No. 33043, as well as several other negotiated provisions requiring specific Commission approval.

The proposed project is expected to use mono crystalline solar modules with Tier 1 inverters and utilize a dual axis tracking system. The facility has a nameplate rating of 39.989 MW AC. Boise City Solar selected January 16, 2016, as its Scheduled Operation Date. Various requirements have been placed upon Boise City Solar in order for Idaho Power to accept energy

deliveries from the project. Idaho Power states that it will continue to monitor compliance with these requirements throughout the term of the Agreement.

Idaho Power explains that this Agreement is the first of its type (along with Grand View Solar) submitted for approval that contains negotiated avoided cost rates based upon the incremental cost, integrated resource plan pricing methodology. Prices were determined on an incremental basis with the inclusion of this project in its queued position of proposed projects on Idaho Power's system. Over the 20-year term of the Agreement, monthly rates vary from approximately \$44/megawatt hour (MWh) for light load hours in early months of the Agreement to as high as \$113/MWh for heavy load hours in the later years of the Agreement. The equivalent 20-year levelized avoided cost rate would amount to approximately \$72.15/MWh.

The Agreement also contains a solar integration charge that was negotiated and agreed to by the parties. Although the integration charge is based on Idaho Power's solar integration study, the study was not yet complete during contract negotiations. However, the most currently available data and analysis from the study was used by the parties in the course of negotiations. The negotiated solar integration charge starts at \$1.34/MWh for the first year of the Agreement (2015) and escalates to \$3.11/MWh in 2036. The equivalent 20-year levelized solar integration charge would amount to approximately \$2.01/MWh. Idaho Power states that the 20-year estimated contractual obligation based upon estimated generation levels, including avoided cost rates and solar integration charges, is approximately \$161,461,924.

The Agreement contains provisions for a 90/110 firmness requirement, as well as a solar integration charge, and a pricing adjustment. Idaho Power affirms that it prefers that 90/110 firmness be included in all PURPA QF agreements and the Company does not consider solar integration charges to be a replacement for the 90/110 requirements. Idaho Power states that 90/110 firmness requirements and solar integration charges address different concerns: 90/110 addresses the Commission definition of firmness for entitlement to an avoided cost rate determined at the time of contracting for the duration of the contract whereas solar integration charges address the increased system operation costs incurred because of the variable and intermittent nature of the generation. Based on negotiations and an agreed to price adjustment, the Company states that it is comfortable and confident that the Agreement contains provisions to reasonably assure that the project performs in conformance with its generation estimates and, if not, the project receives a reduced price for the non-conforming month's generation. The

Agreement allows for a 2% deviation in the monthly Adjusted Estimated Net Energy Amount (as estimated for the 90/110 provisions) from the generation profile estimates without assessing a price adjustment. If the project's actual generation deviates downward by more than 2% of its generation estimates, then a corresponding percentage adjustment to the monthly price is imposed. However, the adjustment is limited to a maximum price reduction of 10%. Idaho Power states that consistent and material deviations from the hourly energy estimates in the generation profile will be considered by Idaho Power to be a material breach of the Agreement.

Idaho Power states that the parties negotiated a deviation from the requirement of only allowing for quarterly adjustments to the Estimated Net Energy Amounts relevant to the 90/110 provisions. The Agreement provides for the ability to change Estimated Net Energy Amounts on a monthly basis. New provisions providing for actual delay damages as opposed to liquidated damages are also included in the Agreement, consistent with Order No. 32697. The Application further states that the parties negotiated a 50/50 split of environment attributes (aka renewable energy credits).

As with all PURPA QF generation, the project must be designated as a network resource (DNR) to serve Idaho Power's retail load on its system. Consequently, the Agreement contains provisions requiring completion of a Generator Interconnection Agreement (GIA), compliance with GIA requirements, and designation as an Idaho Power network resource as conditions of Idaho Power accepting delivery of energy and paying for the same under the Agreement. In order for the project to maintain its DNR status, there must be a power purchase agreement associated with its transmission service request that maintains compliance with Idaho Power's non-discriminatory administration of its Open Access Transmission Tariff (OATT) and maintains compliance with FERC requirements.

Article 21 of the Agreement provides that the Agreement will not become effective until the Commission has approved all of the Agreement's terms and conditions and declared that all payments Idaho Power makes to Boise City Solar for purchases of energy will be allowed as prudently incurred expenses for ratemaking purposes.

NOTICE OF MODIFIED PROCEDURE

YOU ARE HEREBY NOTIFIED that the Commission has determined that the public interest may not require a formal hearing in this matter and will proceed under Modified Procedure pursuant to Rules 201 through 204 of the Idaho Public Utilities Commission's Rules

of Procedure, IDAPA 31.01.01.201-204. The Commission notes that Modified Procedure and written comments have proven to be an effective means for obtaining public input and participation.

YOU ARE FURTHER NOTIFIED that any person desiring to state a position on this Application may file a written comment in support or in opposition with the Commission no later than Friday, October 31, 2014. The comment must contain a statement of reasons supporting the comment. Persons desiring a hearing must specifically request a hearing in their written comments. Written comments concerning this Application may be mailed to the Commission and Idaho Power at the addresses reflected below:

Commission Secretary

Idaho Public Utilities Commission

PO Box 83720

Boise, ID 83720-0074

Donovan E. Walker

Lead Counsel

Idaho Power Company

PO Box 70

Boise, ID 83707-0070

E-mail: <u>dwalker@idahopower.com</u>

Street Address for Express Mail:

472 W. Washington Street Boise, ID 83702-5918 Randy C. Allphin

Energy Contract Administrator

Idaho Power Company

PO Box 70

Boise, ID 83707-0070

E-mail: rallphin@idahopower.com

These comments should contain the case caption and case number shown on the first page of this document. Persons desiring to submit comments via e-mail may do so by accessing the Commission's home page located at www.puc.idaho.gov. Click the "Case Comment or Question Form" under the "Consumers" tab, and complete the comment form using the case number as it appears on the front of this document. These comments must also be sent to Idaho Power at the e-mail addresses listed above.

YOU ARE FURTHER NOTIFIED that reply comments may be filed **no later than**Friday, November 7, 2014.

YOU ARE FURTHER NOTIFIED that if no written comments or protests are received within the deadline, the Commission may consider the matter on its merits and may enter its Order without a formal hearing. If comments or protests are filed within the deadline, the Commission will consider them and in its discretion may set the matter for hearing or may

decide the matter and issue its Order based on the written positions before it. IDAPA 31.01.204.

YOU ARE FURTHER NOTIFIED that the Application and supporting workpapers have been filed with the Commission and are available for public inspection during regular business hours at the Commission offices. The Application is also available on the Commission's web site at www.puc.idaho.gov. Click on the "File Room" tab at the top of the page, scroll down to "Open Electric Cases," and then click on the case number as shown on the front of this document.

YOU ARE FURTHER NOTIFIED that all proceedings in this case will be held pursuant to the Commission's jurisdiction under Title 61 of the Idaho Code and that the Commission may enter any final order consistent with its authority under Title 61.

YOU ARE FURTHER NOTIFIED that all proceedings in this matter will be conducted pursuant to the Commission's Rules of Procedure, IDAPA 31.01.01.000, *et seq.*

ORDER

IT IS HEREBY ORDERED that this case be processed under Modified Procedure. Interested persons and the parties may file written comments no later than October 31, 2014.

IT IS FURTHER ORDERED that reply comments be filed no later than November 7, 2014.

DONE by Order of the Idaho Public Utilities Commission at Boise, Idaho this day of September 2014.

PAUL KJELLANDER, PRESIDENT

MACK A. REDFORD, COMMISSIONER

Out of the Office on this Date

MARSHA H. SMITH, COMMISSIONER

ATTEST:

Jean D. Jewell

Commission Secretary

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