

RECEIVED

2014 DEC 15 PM 4:33

**BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION**

IDAHO PUBLIC  
UTILITIES COMMISSION

**IN THE MATTER OF THE APPLICATION ) CASE NO. PAC-E-14-10**  
**OF ROCKY MOUNTAIN POWER FOR )**  
**APPROVAL OF THE TRANSACTION TO ) DIRECT TESTIMONY OF**  
**CLOSE DEER CREEK MINE AND ) DOUGLAS K. STUVER**  
**FOR A DEFERRED ACCOUNTING ) REDACTED**  
**ORDER )**  
**)**

**ROCKY MOUNTAIN POWER**

---

**CASE NO. PAC-E-14-10**

**December 2014**



1 The Closure includes the withdrawal from the United Mine Workers of America  
2 (“UMWA”) 1974 Pension Trust (“1974 Pension Trust”), the sale of certain mining  
3 assets (“Mining Assets”), and the execution of two coal supply agreements  
4 (“CSAs”) with Bowie Resource Partners, LLC (or its designated subsidiary)  
5 (“Bowie”). Energy West has also settled its retiree medical obligation (“Retiree  
6 Medical Obligation”) related to Energy West union participants. Together, the  
7 components of the Closure and settlement of the Retiree Medical Obligation  
8 constitute the transaction to close the Deer Creek Mine (“Transaction”).

#### 9 OVERVIEW

10 **Q. Please describe the Transaction.**

11 A. The Company is proposing to close the Deer Creek Mine in Emery County, Utah  
12 in 2015. The Closure will include withdrawal from the 1974 Pension Trust and  
13 transfer of the Retiree Medical Obligation associated with Energy West union  
14 participants to the UMWA. The Company has also entered into asset purchase and  
15 sale agreements with Bowie for the Mining Assets, which consist of the coal  
16 preparation plant and related assets located in Emery County, Utah (“Preparation  
17 Plant”); the central warehouse facility and related assets located in Emery County,  
18 Utah (“Central Warehouse”); and the Trail Mountain Mine and related assets  
19 located in Emery County, Utah (“Trail Mountain Mine”) (collectively the “Mining  
20 Assets”).<sup>1</sup> The Company has also executed two CSAs with Bowie for continued  
21 fuel supply to its Huntington and Hunter Power Plants.

---

<sup>1</sup> The Transaction also includes the sale of the assets of Fossil Rock Fuels LLC (Fossil Rock), a wholly owned subsidiary of the Company. These assets are not in Idaho rates, so the Idaho request for approval and a deferred accounting order does not address this aspect of the Transaction.

1 **Q. Why is the Company proposing to close the Deer Creek Mine in 2015 and sell**  
2 **the Mining Assets?**

3 A. Early closure of the Deer Creek Mine, including withdrawal from the 1974  
4 Pension Trust, transfer of the Retiree Medical Obligation, sale of the Mining  
5 Assets, and execution of the CSAs will provide significant present value benefits  
6 to customers as outlined in Ms. Cindy A. Crane's testimony.

7 **Q. Is the Company able to financially support the Transaction?**

8 A. Yes. The Company has significant financial resources including a strong balance  
9 sheet, substantial net cash flows from operations and the ability to borrow any  
10 funds necessary to help finance the Transaction.

11 Certain costs associated with the Transaction will be incurred over a  
12 period of time (e.g., mine closure costs and CSA costs), while other costs of the  
13 Transaction could be incurred as a one-time event (e.g., pension withdrawal  
14 liability). In either case, the Company will be able to financially support the  
15 Transaction.

16 During the year ended December 31, 2013, the Company generated  
17 approximately \$1.5 billion in net cash flows from operating activities. This  
18 amount of operating cash flows is well beyond what the Transaction is expected  
19 to require over a multi-year period of time. Further, the Company generated  
20 approximately the same amount of net cash flows from operating activities during  
21 the two prior years as well.

22 In addition to internally-generated funds, the Company has access to the  
23 capital markets and expects to be able to borrow any funds necessary for the

1 Transaction. This access was evidenced most recently by the Company's March  
2 2014 issuance of \$425 million of first mortgage bonds due 2024. PacifiCorp  
3 senior secured debt is currently rated 'A1' and 'A' by Moody's Investors Service  
4 and Standard & Poor's Ratings Services, respectively, both of which are  
5 investment grade ratings. The Company also has a commercial paper program that  
6 allows it to borrow funds on a shorter term basis to help finance shorter term cash  
7 needs in anticipation of a long-term financing should the Transaction require  
8 short-term financing.

9 **Q. What are the estimated costs associated with the Transaction?**

10 A. Estimated costs associated with the Transaction, including estimated unrecovered  
11 investment in the Deer Creek Mine and the Mining Assets, are as follows (in  
12 millions):

13	Unrecovered investment in Deer Creek Mine	\$86
14	Unrecovered investment in Mining Assets	■
15	Closure costs	■
16	Retiree Medical settlement loss	■
17	1974 Pension Trust withdrawal	■
18	Estimated total	■

19 **Q. Please provide an overview of the Company's proposed regulatory and**  
20 **accounting treatment for the costs associated with the Transaction.**

21 A. The Company proposes to defer all costs associated with the Transaction as a  
22 regulatory asset. The Company proposes a carrying charge on the unamortized  
23 regulatory asset equal to its authorized rate of return. For purposes of determining

1 the regulatory asset balance during the deferral period, the Company proposes to  
2 reduce the regulatory asset by any unpaid liabilities associated with the  
3 Transaction.

4 Until the time when rates next reset, the Company proposes to amortize  
5 the regulatory asset associated with its unrecovered investment at the current rate  
6 of depreciation for the Deer Creek Mine and the Mining Assets now reflected in  
7 base rates. This approach serves to minimize the amount of deferrals and align  
8 costs with amounts currently being recovered in rates.

9 As described in the Application, the Company also proposes to defer and  
10 amortize the incremental costs or benefits of replacement fuel supply under the  
11 CSAs until these costs are reflected in base rates. Because these costs and the  
12 unrecovered investment costs both relate to fuel supply, the Company proposes to  
13 amortize them through net power costs, subject to the Company's power costs  
14 adjustment mechanisms in each state without application of any existing sharing  
15 bands.

16 At the time rates are next reset, the Company proposes to add any  
17 unamortized investment to rate base, to be recovered over a period to be approved  
18 by the Commission. The Company will also reset base rates to reflect the CSAs.

19 The Company proposes to defer the accounting loss associated with the  
20 1974 Pension Trust withdrawal on the basis that recovery of payments to the trust  
21 will continue for the foreseeable future until the Company's withdrawal liability  
22 can be quantified and amortized. The Company proposes rate base treatment of

1 both the unamortized regulatory asset and outstanding liability associated with the  
2 withdrawal obligation.

3 The Company requests an accounting order allowing it to record as a  
4 regulatory asset the estimated [REDACTED] accounting loss associated with the  
5 settlement of its Retiree Medical Obligation. The difference between the funds the  
6 Company will transfer to the union and the Company's estimated Retiree Medical  
7 Obligation serves to reduce existing regulatory assets and will benefit customers  
8 through lower future expense, as described later in my testimony.

9 **Q. Have you calculated the approximate amount of the requested regulatory**  
10 **assets associated with the Transaction?**

11 A. Yes. As presented in Confidential Exhibit No. 7, the Company has projected the  
12 impacts of the Closure, Mining Asset sales, 1974 Pension Trust withdrawal and  
13 settlement of the Retiree Medical Obligation. The projections are based upon  
14 closure activities commencing after the filing of the application and the  
15 completion of the Mining Asset sales and 1974 Pension Trust withdrawal by May  
16 2015. These projections also assume Energy West continues longwall mining  
17 through early December 2014.

18 The projected regulatory asset associated with the Mining Asset sales and  
19 Closure, including unrecovered investment, the settlement loss resulting from the  
20 transfer of the Retiree Medical Obligation and closure costs, is approximately  
21 [REDACTED] on a total-company basis. Although the Company will recognize  
22 most of these costs in 2014, certain costs will be recognized in 2015 and early  
23 2016. Separately, a regulatory asset and a withdrawal liability of approximately

1 [REDACTED] are estimated for the 1974 Pension Trust withdrawal, with recovery  
2 based on the estimated annual contribution required to the 1974 Pension Trust and  
3 continuing until contributions are no longer required.

#### 4 CLOSURE OF THE DEER CREEK MINE

5 **Q. What is the current ratemaking and accounting treatment associated with**  
6 **the Deer Creek Mine?**

7 A. Consistent with the Company's 2013 depreciation study, the costs associated with  
8 the Deer Creek Mine are based upon mine closure occurring in 2019.  
9 Depreciation and operating costs are captured in the Company's base net power  
10 costs. The projected net book value of the Deer Creek Mine at December 31, 2014  
11 is \$86 million on a total-company basis.

12 **Q. What are the accounting implications and proposed ratemaking treatment of**  
13 **the closure of the Deer Creek Mine?**

14 A. The Company will be required to remove the net book value of the Deer Creek  
15 Mine from property, plant and equipment under generally accepted accounting  
16 principles ("GAAP"). For purposes of accounting under both GAAP and  
17 ultimately the Federal Energy Regulatory Commission's Uniform System of  
18 Accounts, the Company proposes to reclassify the net book value of the Deer  
19 Creek Mine assets from property, plant and equipment to a regulatory asset with  
20 rate base treatment.

21 The Company proposes to commence amortization as soon as depreciation  
22 ceases at an amount equal to the Deer Creek Mine depreciation currently reflected  
23 in rates. The Company proposes that the amortization of this regulatory asset,

1 amortization of the undepreciated investment in the Mining Assets (discussed  
2 below), and the costs or benefits realized for replacement coal supply, all of which  
3 are included in net power costs, be subject to the Company's power cost  
4 adjustment mechanisms in each state without application of any existing sharing  
5 bands. At the time rates are next reset, the Company proposes to include in rate  
6 base any remaining investment, to be recovered over a period to be approved by  
7 the Commission.

8 Further information regarding the estimated accounting impacts of the  
9 Closure of the Deer Creek Mine is provided in Confidential Exhibit No. 7.

#### 10 DEER CREEK CLOSURE COSTS

11 **Q. Please describe the nature of the closure costs.**

12 A. In conjunction with cessation of the Deer Creek Mine operations, the Company  
13 will incur certain closure costs. These include costs to remove everything from  
14 within the mine workings, install bulkheads in the coal seams and seal the mine  
15 portals; supplemental unemployment and medical benefits required under the  
16 terms of the labor agreement; severance benefits to be provided to nonunion  
17 employees; and certain royalties. The royalties include those that could potentially  
18 be imposed by the Bureau of Land Management as a result of not mining the  
19 previously planned coal reserve areas. PacifiCorp's current estimate for closure  
20 costs is [REDACTED], starting at the time Deer Creek Mine begins closure work,  
21 with certain costs continuing into early 2016.

1 **Q. What is the Company's proposed regulatory and accounting treatment for**  
2 **Deer Creek Mine closure costs?**

3 A. The Company proposes that all closure costs be deferred in a regulatory asset with  
4 a carrying charge equal to the Company's authorized rate of return. At the time  
5 rates are reset, the Company proposes to include in rate base the unamortized  
6 regulatory asset and recover the costs over a period to be approved by the  
7 Commission.

8 Further information regarding the estimated accounting impacts of the  
9 Closure of Deer Creek is provided in Confidential Exhibit No. 7.

10 **MINING ASSET SALES**

11 **Q. What is the current ratemaking and accounting treatment associated with**  
12 **Mining Assets?**

13 A. The Preparation Plant is utilized to stockpile and blend coal for the Hunter Power  
14 Plant. The net book value of the Preparation Plant is projected to be \$20 million at  
15 December 31, 2014. Under the 2014 depreciation study, depreciation and  
16 operating costs associated with the Preparation Plant are based on a 2042 terminal  
17 life. The depreciation and operating costs for this asset are included in the  
18 Company's net power costs.

19 The Central Warehouse stores materials and supplies inventory for the  
20 Preparation Plant and the Deer Creek Mine. The net book value of the Central  
21 Warehouse is projected to be \$0.3 million as of December 31, 2014. Under the  
22 2014 depreciation study, the Central Warehouse is being depreciated based on a  
23 2019 terminal life.

1           The Trail Mountain Mine assets to be sold are comprised substantially of a  
2           substation. The net book value associated with these assets is projected to be \$0.7  
3           million as of December 31, 2014. Recovery of and return on these assets is  
4           currently reflected in rates.

5   **Q.    What is the Company's proposed regulatory and accounting treatment**  
6   **associated with the sales of the Mining Assets?**

7   A.    The Preparation Plant will be sold in exchange for a [REDACTED]  
8    [REDACTED]. No monetary consideration will be paid for the  
9    Central Warehouse property and the Trail Mountain Mine. As a result, the  
10   unrecovered investment after the sale of these assets is projected to be  
11   approximately [REDACTED] on a total-company basis.

12           The Company proposes to recover the approximately [REDACTED]  
13   unrecovered investment by establishing a regulatory asset, with amortization  
14   commencing immediately upon its establishment at the level of depreciation now  
15   reflected in rates.

16           The Company proposes that this amortization be combined with  
17   amortization of the Deer Creek Mine regulatory assets and costs or benefits  
18   realized for the replacement coal supply and be subject to the Company's power  
19   cost adjustment mechanisms in each state without application of any existing  
20   sharing bands. At the time rates are next reset, the Company proposes to include  
21   in rate base any remaining unrecovered investment in the Mining Assets, to be  
22   recovered over a period approved by the Commission.

1 Further information regarding the estimated accounting impacts of the  
2 sales of the Mining Assets is provided in Confidential Exhibit No. 7.

### 3 1974 PENSION TRUST

4 **Q. What is the current ratemaking and accounting treatment associated with**  
5 **the 1974 Pension?**

6 A. Energy West currently contributes \$5.50 per union hour worked to the 1974  
7 Pension Trust. The contributions are included in Energy West's operating costs,  
8 which are charged to the Company's fuel expense. Annually, these contributions  
9 aggregate to approximately \$3 million and are currently included in the  
10 Company's base net power costs.

11 **Q. What is the estimated amount of the 1974 Pension Trust withdrawal**  
12 **payment?**

13 A. Energy West has the option to make either a lump-sum payment to satisfy its  
14 withdrawal obligation or to make annual installment payments. Energy West  
15 intends to negotiate with the 1974 Pension Trust at the time of withdrawal to elect  
16 the most economical choice—annual or lump sum. As of July 1, 2014, the  
17 withdrawal liability for Energy West (if Energy West withdrew before that date)  
18 was estimated to be \$125.6 million. Annual payments are determined based upon  
19 the average hours worked and highest contribution rate over the preceding 10 plan  
20 years.

21 **Q. What are the accounting implications associated with Energy West's**  
22 **anticipated withdrawal from the 1974 Pension?**

23 A. Under the installment method, GAAP requires that these types of losses be

1 recorded at their present value using a risk-free rate. A 30-year treasury rate will  
2 be used to discount the future payments. On November 4, 2014, the 30-year  
3 treasury rate projected for November 30, 2014 was 3.0848 percent, which results  
4 in an approximate [REDACTED] net present value. This liability, which is lower  
5 than the \$125.6 million lump-sum payment, is the amount the Company would be  
6 required to record on its books.

7 **Q. What is the Company's proposed regulatory treatment associated with**  
8 **anticipated withdrawal from the 1974 Pension?**

9 A. To cover the Company's annual withdrawal payments, the Company proposes  
10 continuation of the on-going estimated \$3 million annual payment already  
11 reflected in rates. The Company would defer the estimated [REDACTED] accounting  
12 loss associated with the withdrawal liability. Neither the regulatory asset nor the  
13 withdrawal liability would adjust over time since the \$3 million would not  
14 contribute towards a reduction in principal. At some future date, when the plan  
15 terminates or the accrual of future benefits is frozen, this liability and associated  
16 regulatory asset could be finally quantified and amortized.

17 Alternatively, if the Company is successful in negotiating a one-time pre-  
18 payment of the annual installments that is more economical to customers, the  
19 Company proposes that the amount be deferred until the next rate reset, with rate  
20 base treatment of the unrecovered amount.

21 Further information regarding the estimated accounting impacts of the  
22 1974 Pension Trust withdrawal is provided in Confidential Exhibit No. 7.

1 **RETIREE MEDICAL OBLIGATION**

2 **Q. What is the current ratemaking and accounting treatment associated with**  
3 **the Retiree Medical Obligation?**

4 A. Energy West employees earn benefits under the Company's retiree medical plan.  
5 The Company accounts for its Retiree Medical Obligation under Accounting  
6 Standards Codification Section 715-60, formerly known as FAS 106 ("FAS 106").  
7 The Company recovers its costs associated with the plan through inclusion of FAS  
8 106 expense in its general rate case filings with the portion attributable to Energy  
9 West participants included in fuel costs.

10 **Q. What is the proposed regulatory and accounting treatment associated with**  
11 **the proposed settlement of the Retiree Medical Obligation?**

12 A. Energy West successfully settled the Retiree Medical Obligation by transferring  
13 assets to the UMWA [REDACTED]  
14 [REDACTED]. This difference of  
15 [REDACTED] serves to reduce existing unrecognized actuarial losses currently  
16 reflected in the Company's regulatory assets that would otherwise have been  
17 amortized to FAS 106 expense in the future and thus represents a significant  
18 benefit to customers. Settlement accounting under GAAP requires that the  
19 Company accelerate recognition of a portion of the remaining unrecognized  
20 actuarial losses. The resulting estimated settlement loss of [REDACTED] represents  
21 accelerated recognition of actuarial losses that would also have been amortized to  
22 FAS 106 expense absent the settlement. For this reason, the Company proposes to  
23 defer the settlement loss for future recovery over a period to be determined by the

1 Commission. As the Retiree Medical Obligation for the Energy West union  
2 participants is a component of the Company's overall retiree medical plan, the  
3 Company proposes that, once reflected in rates, the settlement loss be amortized  
4 to operations and maintenance expense.

5 **INCOME TAX CONSIDERATIONS**

6 **Q. What are the income tax implications of the Transaction?**

7 A. The Company proposes that the regulatory asset for deferred income taxes related  
8 to Deer Creek Mine be recharacterized and included in the regulatory asset for  
9 Closure costs. The income tax benefits associated with the Transaction will be  
10 passed onto customers through a reduction to rate base by the accumulated  
11 deferred income tax liability associated with the regulatory asset and a reduction  
12 in cost of service as the regulatory asset is amortized and the associated timing  
13 difference reverses.

14 **CONCLUSION**

15 **Q. Does this conclude your direct testimony?**

16 A. Yes.

**REDACTED**

Case No. PAC-E-14-10

Exhibit No. 7

Witness: Douglas K. Stuver

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

ROCKY MOUNTAIN POWER

---

REDACTED

Exhibit Accompanying Direct Testimony of Douglas K. Stuver

Summary of Deferral Costs

December 2014

Adjustments 2014-2016

(All amounts are estimates)  
 (\$ in millions)

	Projected Balances	Reclassify NBV PP&E to Reg. Asset	Closure Costs	UMWA 1974 Pension Trust	Retiree Medical Settlement	Sell Assets in 2015	As Adjusted Balances	Total Unrecovered Investment	Total Closure Costs	1974 Pension Trust	Retiree Medical Settlement Loss	Total Regulatory Asset, excl. 1974 Pension Trust
PP&E, incl. CWIP and PS&I:												
Deer Creek plant in-service												
Deer Creek CWIP & PS&I												
Mining Assets in-service (to be sold)												
Materials & supplies inventory												
Regulatory asset for retiree medical (isolated)												
Regulatory asset related to income taxes												
ARO asset and regulatory difference												
Newly established regulatory assets:												
Unrecovered investment												
Loss on assets sold												
Closure costs:												
Union supplemental unemployment & medical												
Nonunion severance												
Royalties												
Inventory write-off												
Unrecovered reclamation (ARO) costs												
Income tax regulatory asset												
Miscellaneous, incl. on-going labor												
UMWA 1974 Pension Trust withdrawal												
Retiree Medical Settlement												
Working capital and tax balances												
Newly established liabilities:												
Accrued closure costs												
Royalty obligations												
UMWA 1974 Pension Trust withdrawal liability												
Total												
Rate base:												
PP&E												
Unrecovered investment												
Loss on assets sold												
Closure costs												
UMWA 1974 Pension Trust withdrawal												
Amounts collected for ARO												
Working capital												
Royalty obligations												
UMWA 1974 Pension Trust withdrawal liability												
ADIT												

Note - excludes deferrals associated with replacement fuel supply.