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Attorney for the Commission Staff

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

THE APPLICATION OF ROCKY MOUNTAIN)	
POWER FOR APPROVAL OF THE ASSET)	CASE NO. PAC-E-18-03
PURCHASE AGREEMENT WITH THE CITY)	
OF IDAHO FALLS (PIONEER DRIVE))	COMMENTS OF THE
)	COMMISSION STAFF

STAFF OF the Idaho Public Utilities Commission, by and through its Attorney of record, Sean Costello, Deputy Attorney General, submits the following comments.

BACKGROUND

On May 3, 2018, Rocky Mountain Power, a division of PacifiCorp ("Company") filed an Application requesting authority to sell and transfer certain electric facilities to the City of Idaho Falls, Idaho ("City"), to supply electric service to locations at or near Pioneer Drive, Idaho Falls, Bonneville County. On June 8, 2018, the Commission issued Order No. 34081, Notice of Application and Notice of Modified Procedure with a comment deadline of August 28, 2018.

Pursuant to provisions of the Electric Stabilization Act ("ESSA"), *Idaho Code* § 61-328 and 333, the Company now applies for approval of the Asset Purchase Agreement between Rocky Mountain Power and the City of Idaho Falls, both electric suppliers under the ESSA, to purchase certain electric facilities currently owned and utilized by the Company to supply electric service to locations at or near Pioneer Drive, Idaho Falls, Bonneville County.

On October 9, 2017, the Company and City entered into an Allocation Agreement ("2017 Agreement") "to reduce duplication of service and promote stability in their respective service areas." Application at 2. The 2017 Agreement was approved by the Commission on December 5, 2017, finding that it complies with the ESSA. *See* Case No. PAC-E-17-12; Order No. 33943.

Under the terms of this agreement (*see* Attachment A to the Application), the Company agrees to transfer the service territory described in Exhibit B. The City agrees to serve the load of customers located within that service territory, to pay the Company for assets being transferred, to reimburse the Company for lost revenue, and to pay legal and transactional costs.

In the 2017 Agreement, "[t]he Company and the City have agreed to transfer service and the City has agreed to pay 167 percent of the customers' previous twelve months electric bills in addition to purchasing the facilities described in Exhibit A to the Asset Purchase Agreement." Application at 3. Under this provision in the present case, the Company and City have agreed to a total asset sales price of \$77,892. The Company's accounting treatment is also set forth in the Application (*see* Exhibit A to the Asset Purchase Agreement).

STAFF ANALYSIS

Staff analyzed the asset sale and determined that it conforms to the provisions of ESSA and prior Commission orders. Staff determined that funds from the sale are sufficient to offset the undepreciated rate base of assets being transferred to the City, and that the Company's accounting treatment assures that the value of these assets are removed completely from rate base.

Sales Price and Accounting Treatment

The \$77,892 sales price includes the value of existing assets, an income tax gross up, lost customer revenue, separation costs, and legal/transaction costs. These costs, and the method used to calculate them, are consistent with the methodology prescribed in the 2017 Agreement and approved in Commission Order No. 33493. Staff believes that the Company's accounting treatment of funds derived from the sale will assure that other rate payers are not harmed.

Sale Component	Sales Price
Sale of existing assets	\$27,590
Lost customer revenue	\$26,262
Tax gross up	\$10,736
Separation costs	\$10,805
Legal/transaction costs	\$ 2,500
Total sales price	\$77,892

The existing asset price was calculated using the replacement value of each asset less depreciation. Replacement value was determined using the Company's Retail Construction Management System, and depreciation was determined using a straight-line methodology consistent with prior Commission orders. Lost customer revenue was calculated using 167 percent of revenues from the 12 most recent months of service for each customer in the affected area.¹

The Company explained that the income tax gross up corrects for the difference in straight-line depreciation used by the Commission to determine asset value, and accelerated depreciation used for income tax purposes. The Company also explained that separation costs are expenses incurred to physically separate the assets being sold from the Company's distribution system, and that legal/transaction costs include the costs of estimation, accounting, finance, regulation, and legal expenses related to the sale.

Customer Notification

The Company explained that after purchasing all assets in the affected service area, the developer contacted the City and requested that Idaho Falls Power supply power to the new subdivision. Thus, by virtue of having initiated the asset sale, the developer is aware of the proposed asset transfer.

RECOMMENDATION

Staff recommends that the Commission approve the Asset Purchase Agreement provided as an attachment to the Company's Application.

¹ In its responses to Staff's Production Request Nos. 14 and 15, the Company explained that all property, homes, and buildings within the service territory being transferred had been purchased by a single developer, who has since razed all homes and buildings on the property. The developer requested that the City provide power to the development. Because customers sold their property to the developer at different times, some customer bills dating back to 2013 were used in the lost customer revenue computation.

Sean Costello

Deputy Attorney General

Technical Staff: Kevin Keyt

Brad Iverson-Long Mike Morrison

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CERTIFICATE OF SERVICE

I HEREBY CERTIFY THAT I HAVE THIS 28th DAY OF AUGUST 2018, SERVED THE FOREGOING **COMMENTS OF THE COMMISSION STAFF**, IN CASE NO. PAC-E-18-03, BY MAILING A COPY THEREOF, POSTAGE PREPAID, TO THE FOLLOWING:

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