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BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION)	CASE NO. AVU-E-04-1
OF AVISTA CORPORATION FOR THE)	CASE NO. AVU-G-04-1
AUTHORITY TO INCREASE ITS RATES)	
AND CHARGES FOR ELECTRIC AND)	
NATURAL GAS SERVICE TO ELECTRIC AND)	DIRECT TESTIMONY
NATURAL GAS CUSTOMERS IN THE STATE)	OF
OF IDAHO)	TARA L. KNOX
_____)	

FOR AVISTA CORPORATION

(ELECTRIC AND NATURAL GAS)

1 **Q. Please state your name, business address and present position with Avista**
2 **Corporation?**

3 A. My name is Tara L. Knox and my business address is 1411 East Mission
4 Avenue, Spokane, Washington. I am employed as a Rate Analyst in the Rates and
5 Regulation Department.

6 **Q. Would you briefly describe your duties?**

7 A. I am responsible for preparing data for and maintaining the regulatory cost of
8 service models for the Company as well as providing support in the preparation of results of
9 operations reports and miscellaneous other duties as required.

10 **Q. Would you describe your educational background and professional**
11 **experience?**

12 A. I graduated from Washington State University with a Bachelor of Arts degree
13 in General Humanities in 1982 and a Master of Accounting degree in 1990. As an employee
14 in the Rate Department at Avista since 1991 I have attended several ratemaking classes
15 including the EEI Electric Rates Advanced Course that specializes in cost allocation and cost
16 of service issues. I have also been a member of the Cost of Service Working Group since
17 1999, which is a discussion group made up of technical professionals from utilities
18 throughout the United States and Canada concerned with cost of service issues.

19 **Q. What is the scope of your testimony in these proceedings?**

20 A. My testimony and exhibits will cover the Company's electric and natural gas
21 cost of service studies performed for these proceedings and the weather normalization
22 adjustments to retail usage.

1 **ELECTRIC SERVICE**

2 **ELECTRIC WEATHER NORMALIZATION**

3 **Q. Would you please briefly summarize your testimony related to electric**
4 **weather normalization?**

5 A. The Company's weather normalization adjustment incorporates the effect of
6 both heating and cooling on weather sensitive customer groups. The weather adjustment is
7 developed from regression analysis of five years of billed usage per customer, billing period
8 heating degree day data and billing period cooling degree day data. The resulting weather
9 sensitivity coefficients for each customer subgroup are multiplied by the average number of
10 customers in each subgroup during the test period and the difference between normal
11 heating/cooling degree days and test period observed heating/cooling degree days. This
12 calculation produces the change in kWh usage required to adjust existing loads to the amount
13 expected if weather had been normal. Mr. Hirschorn includes the adjustment to normal
14 usage as part of the Revenue Adjustment for pro forma results of operations. Mr. Kalich
15 includes the adjustment to normal loads in the modeling for the Pro Forma Power Supply
16 Adjustment for pro forma results of operations.

17 **Q. Is this different from the method employed in the Company's prior cases?**

18 A. Yes, although the actual methodology has changed very little. The prior
19 method did not include the effect of weather sensitive cooling. During the regression phase
20 of the process, more combinations of variables are tested to arrive at the best fit. Also, the
21 time period used for the analysis was modified to reflect exactly five heating seasons, July
22 through June, rather than the five and one-half heating seasons included in the prior method.

1 The application of the results of the regression analysis is the same as the prior method, only
2 now we apply both the difference between normal and actual cooling degree days as well as
3 normal and actual heating degree days.

4 **Q. Why is it important to include cooling sensitivity in the electric weather**
5 **normalization process?**

6 A. Analysis of the billed usage data since the late 1990's have indicated that
7 summer weather sensitive usage has become significant for many of the customer groups.
8 This is most likely reflective of increased saturation of the air conditioning market in the
9 region. Although normally a winter peaking utility, in recent years the Company has
10 experienced summer peaks near the same level as the winter peaks. In fact, in 2002 the
11 annual system peak occurred during July. Without incorporating cooling sensitivity the prior
12 method would add usage during an abnormally hot summer due to fewer than normal heating
13 degree days.

14

15 **ELECTRIC COST OF SERVICE**

16 **Q. Would you please briefly summarize your testimony related to the electric**
17 **cost of service study?**

18 A. I believe the Base Case cost of service study presented in this case is a fair
19 representation of the costs to serve each customer group. For comparison purposes, I have
20 also provided results of an alternative scenario to illustrate the impact of different allocation
21 decisions in the cost of service process.

1 The Base Case study shows Residential Service Schedule 1 and Extra Large General
2 Service Schedule 25 (not including the Potlatch Lewiston plant) earn substantially less than
3 the overall rate of return under present rates. General Service Schedule 11, Large General
4 Service Schedule 21, and Pumping Service Schedule 31 earn substantially more than the
5 overall rate of return under present rates (although less than the requested rate of return). The
6 Potlatch Lewiston plant (at Schedule 25 rates) and Street and Area Lights earn close to the
7 overall rate of return under present rates.

8 **Q. Are you sponsoring any exhibits related to the electric cost of service**
9 **study?**

10 A. Yes. I am sponsoring Exhibit No. 16 divided into the following Schedules:
11 Schedule 1, electric cost of service study process description; Schedule 2, Electric Base Case
12 cost of service study model output; and Schedule 3, alternate scenario summary results.

13 **Q. Was this exhibit prepared by you or under your supervision?**

14 A. Yes.

15 **Q. What is an electric cost of service study and what is its purpose?**

16 A. An electric cost of service study is an engineering-economic study, which
17 apportions the revenue, expenses, and rate base associated with providing electric service to
18 designated groups of customers. The groups are made up of customers with similar load
19 characteristics and facilities requirements. Costs are assigned in relation to each groups'
20 characteristics, resulting in an evaluation the cost of the service provided to each group. The
21 rate of return by customer group indicates whether the revenue provided by the customers in
22 each group recovers the cost to serve those customers. The study results are used as a guide

1 in determining the appropriate rate spread among the groups of customers. Schedule 1 of
2 Exhibit No. 16 explains the basic concepts involved in performing an electric cost of service
3 study. It also details the specific methodology and assumptions utilized in the Company's
4 Base Case cost of service study.

5 **Q. What is the basis for the electric cost of service study provided in this**
6 **case?**

7 A. The electric cost of service study provided by the Company as Exhibit No. 16,
8 Schedule 2 is based on the 2002 test year pro-forma results of operations presented by Mr.
9 Falkner in Exhibit No. 14.

10 **Q. Would you please describe what is shown in Schedule 2?**

11 A. Exhibit No. 16, Schedule 2 is the Electric Cost of Service Study. The exhibit
12 shows the Excel spreadsheet model calculation of the cost of service results. This detail has
13 been divided into three distinct segments.

14 Part 1 is composed of a series of summaries of the study results. The summary on
15 page 1 shows the results of the study by FERC account category. The rate of return by rate
16 schedule and the ratio of each schedule's return to the overall return are shown on Lines 39
17 and 40. This summary was provided to Mr. Hirschorn for his work on rate spread and rate
18 design. The results will be discussed in more detail later in my testimony.

19 Pages 2 and 3 are both summaries that show the revenue to cost relationship at current
20 and proposed revenue. Costs by category are shown first at the existing schedule returns
21 (revenue); next the costs are shown as if all schedules were providing equal recovery (cost).
22 These comparisons show how far current and proposed rates are from rates that would be in

1 alignment with the cost study. Page 2 shows the costs segregated into production,
2 transmission, distribution, and common functional categories. Page 3 segregates the costs
3 into demand, energy, and customer classifications.

4 Part 2 is the cost of service calculations from the spreadsheet called "Assign" showing
5 the functionalization, classification, and allocation of each line item in the study. The
6 supporting schedules required to run the model made up of the allocation and classification
7 factors used in the study are shown on pages 31 through 35.

8 Finally, Part 3 is the spreadsheet called "Proforma." This worksheet shows the
9 segregation of Mr. Falkner's pro forma results of operations into the detailed accounting data
10 used in this study.

11 **Base Case Cost of Service - Electric**

12 **Q. Does the Company's electric Base Case cost of service study follow the**
13 **methodology filed in the Company's last electric general rate case in Idaho?**

14 A. The methodology is the same as the cost of service study filed in Case No.
15 WWP-E-98-11 with one modification.

16 **Q. Please explain this modification.**

17 A. Administrative and general costs that cannot be directly assigned to
18 production, transmission, distribution, or customer relation's functions are left in the
19 common cost category. In Avista's 1998 case these common costs were allocated to
20 customer groups by a 60% customer-40% energy allocation factor. In this case the allocation
21 factor for these common costs has been modified to reflect a four-factor allocation based on
22 direct O&M, direct labor, net direct plant, and number of customers. With this change the

1 same four-factor allocation used on common costs at the utility and jurisdictional levels is
2 now also applied at the customer group level.

3 **Q. Why did you choose to make this modification?**

4 A. As I was replicating the methodology from WWP-E-98-11 to prepare the cost
5 studies for this case, I considered the need to update the common cost allocator. The four-
6 factor allocator is accepted in all of the Company's jurisdictions for determining the
7 appropriate sharing of common costs for results of operations. It is primarily based on other
8 costs within the study, and reflects a variety of relationships rather than being solely
9 dependent on a single comparison. The four-factor provides a balanced approach that I
10 consider more appropriate than the factor used in the last case.

11 **Q. What are the results of the Company's Base Case cost of service study?**

12 A. The following table shows the rate of return and the ratio of the schedule
13 return to the overall return (relative return ratio) at present rates for each rate schedule:

14 **Table 1**

<u>Customer Class</u>	<u>Rate of Return</u>	<u>Return Ratio</u>
Residential Service Schedule 1	1.97%	0.42
General Service Schedule 11	9.70%	2.06
Large General Service Schedule 21	8.12%	1.73
Extra Large General Service Schedule 25	1.17%	0.25
Potlatch Ex Lg Gen Service Schedule 25P	5.24%	1.11
Pumping Service Schedule 31	7.24%	1.54
Lighting Schedules 41 – 49	<u>4.55%</u>	<u>0.97</u>
Total Idaho Electric	<u>4.71%</u>	<u>1.00</u>

15

1 As can be observed from the above table, residential and extra large general service
2 schedules (1 and 25) show significant under-recovery of the costs to serve them. The
3 summary results of this study were provided to Mr. Hirschhorn as an input into development
4 of the proposed rates.

5 **Q. Would you please explain the significance of Schedules 25 and 25P in the**
6 **table above?**

7 A. There are currently 15 customers served on Schedule 25 including the 100
8 average megawatt load from the Potlatch facilities in Lewiston, Idaho (Potlatch Lewiston).
9 Potlatch Lewiston alone has nearly three times the usage of the other fourteen Schedule 25
10 customers combined. Prior to 2002 Potlatch Lewiston was served on a special contract with
11 a sharing of their retail revenue between the Idaho and Washington jurisdictions. Since
12 January of 2002 Potlatch Lewiston has been served at Schedule 25 rates. This is the first
13 Idaho embedded cost study to reflect Potlatch Lewiston's full 100 average megawatt load. In
14 this case Potlatch Lewiston has been evaluated as a separate cost of service class, due
15 primarily to the load being significantly higher than other Schedule 25 customers.

16 **Q. Why is the rate of return for Potlatch Lewiston higher than the rate of**
17 **return for the remainder of Schedule 25?**

18 A. There are two primary factors driving the cost differences between the
19 Potlatch Lewiston plant and the other Schedule 25 customers.

20 First, Potlatch Lewiston has a significantly higher load factor (98% at the time of the
21 system peak compared to 77% for the rest of Schedule 25). The cost study reflects load
22 factor through the relative allocation of energy related costs compared to demand related

1 costs. Schedule 25 customers are allocated approximately ten percent of energy related costs
2 and nine percent of demand related costs. Potlatch on the other hand is allocated
3 approximately twenty-eight percent of energy related costs but only twenty percent of
4 demand related costs. The net effect is less demand related production and transmission
5 costs are allocated to the Potlatch Lewiston plant relative to their consumption than the rest
6 of schedule 25 customers that have a lower load factor.

7 Second, Potlatch Lewiston is excluded from allocations of demand related primary
8 distribution plant. This includes FERC accounts 364 through 368 comprised of poles,
9 conduit, and overhead or underground conductors & devices. The situation at the Potlatch
10 Lewiston plant is unique in that they receive primary voltage power at the 115 kV substation
11 that is dedicated to them. No Company owned primary distribution plant is interconnected
12 with that substation, therefore exclusion from the allocation is appropriate. The cost of the
13 substation is directly assigned to Potlatch. The net effect is less distribution facility costs are
14 assigned or allocated to the Potlatch Lewiston plant relative to their consumption than the rest
15 of Schedule 25 customers who do receive the benefit of the interconnected primary
16 distribution system.

17
18 **Alternative Scenario**

19 **Q. Were the results of the Base Case methodology compared to the**
20 **methodology from Case No. WWP-E-98-11 (Avista's last general rate filing)?**

21 **A. Yes, the alternative scenario shown in Exhibit No. 16, Schedule 3 represents**
22 **the results using the methodology from Case No. WWP-E-98-11. The only difference is the**

1 allocation factor used for common costs. In this scenario common costs are allocated 60% by
 2 number of customers and 40% by annual customer level consumption. The effect of the prior
 3 methodology is to have a heavier emphasis on number of customers. Table 2 below shows
 4 the relative return ratios from this scenario in comparison to the Base Case.

5 **Table 2**

<u>Customer Group</u>	<u>Base Case</u>	<u>WWP-E-98-11</u>	<u>Difference</u>
Residential Service Schedule 1	0.42	0.22	-0.20
General Service Schedule 11	2.06	1.99	-0.07
Large General Service Schedule 21	1.73	1.97	+0.24
Extra Large General Service Schedule 25	0.25	0.44	+0.19
Potlatch Ex Lg Gen Service Schedule 25P	1.11	1.19	+0.08
Pumping Service Schedule 31	1.54	1.66	+0.12
Lighting Schedules 41 – 49	0.97	1.39	+0.42

6
 7 Residential and General Service schedules that have relatively low usage per
 8 customer show lower relative rates of return in this scenario which emphasizes the number of
 9 customers. The change in non-metered lighting service is dramatic because most individual
 10 area light customers that also take service on another schedule are counted as customers only
 11 on their metered service schedule. The municipal street lighting customers that do receive
 12 separate bills for lighting service and therefore are counted as lighting customers tend to have
 13 hundreds of lights. This phenomenon causes changes in the amount of customer allocation to
 14 have a greater effect on the results for lighting service.

1 **Q. Is this different from the method employed in the Company's prior cases?**

2 A. No. This method has been utilized in the Company's last Idaho natural gas
3 general rate filing as well as the semi-annual commission basis reporting.

4 **Q. The Company is proposing to modify the weather normalization**
5 **methodology for electric usage, why not for natural gas usage as well?**

6 A. The change to the electric methodology was necessary to reflect the impact of
7 air conditioning load during the summer months. Natural gas is not used for air conditioning,
8 the usage per customer data shows no cooling sensitivity, and the current regression fit
9 statistics for the weather sensitive subgroups are excellent. Therefore, there is no need to
10 change the existing methodology.

11
12 **NATURAL GAS COST OF SERVICE**

13 **Q. Would you please briefly summarize your testimony related to the**
14 **Company's natural gas cost of service study?**

15 A. Yes. I believe the Base Case cost of service study presented in this case is a
16 fair representation of the costs to serve each customer group. The study indicates that
17 General Service Schedule 101 (primarily residential customers) is earning slightly less than
18 the overall return, all other schedules are earning more than the overall return but less than
19 the requested return.

1 **Q. Are you sponsoring any exhibits related to the natural gas cost of service**
2 **study?**

3 A. Yes. I am sponsoring Exhibit No. 17 divided into the following Schedules:
4 Schedule 4, natural gas cost of service study process description; and Schedule 5, natural gas
5 cost of service study model output.

6 **Q. Was this exhibit prepared by you or under your supervision?**

7 A. Yes.

8 **Q. Please describe the natural gas cost of service study and its purpose.**

9 A. A natural gas cost of service study is an engineering-economic study which
10 apporions the revenue, expenses, and rate base associated with providing natural gas service
11 to designated groups of customers. The groups are made up of customers with similar usage
12 characteristics and facility requirements. Costs are assigned in relation to each groups'
13 characteristics, resulting in an evaluation of the cost of the service provided to each group.
14 The rate of return by customer group indicates whether the revenue provided by the
15 customers in each group recovers the cost to serve those customers. The study results are
16 used as a guide in determining the appropriate rate spread among the groups of customers.
17 Exhibit No. 17, Schedule 4 explains the basic concepts involved in performing a natural gas
18 cost of service study. It also details the specific methodology and assumptions utilized in the
19 Company's Base Case cost of service study.

20

21

1 small mains. Meter installation and services investment is allocated by number of customers
 2 weighted by the relative current cost of those items. System facilities that serve all customers
 3 are classified by the peak and average ratio that reflects the system load factor, then allocated
 4 by coincident peak demand and throughput, respectively. Demand side management costs
 5 are treated in the same way as system facilities. General plant is allocated by the sum of all
 6 other plant. Administrative & general expenses are segregated into labor related, plant
 7 related, revenue related, and "other". The costs are then allocated by factors associated with
 8 labor, plant in service, or revenue, respectively. The "other" A&G amounts get a combined
 9 allocation that is one-half based on O&M expenses and one-half based on throughput. A
 10 detailed description of the methodology is included in Exhibit No. 17, Schedule 4.

11 **Q. What are the results of the Company's natural gas cost of service study?**

12 A. The following table shows the rate of return and relative return ratio at present
 13 rates for each rate schedule:

14 **Table 3**

<u>Customer Class</u>	<u>Rate of Return</u>	<u>Return Ratio</u>
Residential Service Schedule 101	4.76%	0.95
Small Firm Service Schedule 111	6.04%	1.21
Large Firm Service Schedule 121	6.27%	1.25
Interruptible Service Schedule 131	7.44%	1.49
Transportation Service Schedule 146	<u>7.88%</u>	<u>1.57</u>
Total Idaho Natural Gas System	<u>5.00%</u>	<u>1.00</u>

15
 16 These results indicate that Schedule 101 is currently earning slightly less than the
 17 overall return. The other schedules are earning more than the overall return by varying

1 degrees. The summary results of this study were provided to Mr. Hirschorn as an input into
2 development of the proposed rates.

3 **Q. Does this conclude your pre-filed direct testimony?**

4 **A. Yes.**