CAMILLE CHRISTEN DEPUTY ATTORNEY GENERAL IDAHO PUBLIC UTILITIES COMMISSION PO BOX 83720 BOISE, IDAHO 83720-0074 (208) 334-0314 BAR NO. 10177 RECEIVED

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IDAHO PUBLIC UTILITIES COMMISSION

Street Address for Express Mail: 472 W. WASHINGTON BOISE, IDAHO 83702-5918

Attorney for the Commission Staff

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

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IN THE MATTER OF THE APPLICATION OF INTERMOUNTAIN GAS COMPANY FOR APPROVAL TO PLACE INTO EFFECT A CHANGE IN ITS DEPRECIATION AND AMORTIZATION RATES.

CASE NO. INT-G-17-06 COMMENTS OF THE COMMISSION STAFF

COMES NOW the Staff of the Idaho Public Utilities Commission, by and through its attorney of record, Camille Christen, Deputy Attorney General, and in response to the Notice of Settlement Stipulation and Notice of Modified Procedure, Order No. 33990, issued on February 21, 2018, submits the following comments.

BACKGROUND

On October 27, 2017, Intermountain Gas Company filed an Application seeking approval to change its composite depreciation and amortization rates. The Company asked to: (1) increase its composite depreciation rate from 3.05% (3.09% when weighted by December 31, 2016 assets) to 3.18%;¹ and (2) decrease its total General Plant account amortizations from \$2,066,577 to \$1,648,415.² The Company indicated it needed to make changes because its most recent studies show that overall, it had under-depreciated its assets and over-amortized General Plant

¹ As shown in Exhibit 1 of the Application.

² As shown on Exhibit 2 of the Application.

accounts. The Company did not propose to increase the prices that customers pay for natural gas service in this case. The Company requested that the increase to the annual composite depreciation rate be effective January 1, 2018, consistent with the beginning of its annual financial reporting period.

The Commission issued a Notice of Application and set a deadline for interventions. Order No. 33934. No interventions were received. A settlement conference was then noticed and held on January 10, 2018, and further discussions ensued. On February 12, 2018, Commission Staff filed a Motion to approve a Settlement Stipulation agreed to by the Company and Staff (collectively, the Parties). The Motion asked the Commission to accept the Stipulation and implement revised depreciation and amortization schedules effective January 1, 2018. The Commission issued a Notice of Settlement Stipulation and Notice of Modified Procedure setting comment and reply deadlines, Order No. 33990.

The Parties agree the Settlement Stipulation represents "a fair, just and reasonable compromise of all the issues raised in the proceeding, is in the public interest and its acceptance by the Commission represents a reasonable resolution of the multiple issues identified by the Settling Parties in this case." *Id.*

The Parties agreed to depreciation rates set forth in Attachment A to the Stipulation, recommended acceptance of all other depreciation account accruals shown in the Application's Exhibits in this case, and recommended acceptance of the changes in amortization expenses shown in the Application's Exhibits in Case No. INT-G-17-06. *Id.* at 3. As a result of the Stipulation, the Company's overall depreciation rate would be 2.78%, as compared to the originally proposed 3.18%. *Id.*

The Parties agreed to further discuss, outside of this proceeding, possible changes to the accounting structure for its liquid natural gas plants at Nampa and Rexburg, Idaho, and the appropriate depreciation study cycle (that is, a three year cycle or something else) going forward.

STAFF ANALYSIS

Staff reviewed the Company's Application and the accompanying Depreciation and Amortization Accrual Rate Studies conducted by AUS Consultants. During the course of this review, Staff performed an analysis of the depreciation rates, service lives, remaining lives, and salvage values for all plant asset accounts. Based on Staff's review and negotiations with the Company, Staff believes the Settlement Stipulation represents a compromise of all the issues and results in depreciations rates that are just, fair, and reasonable. Furthermore, Staff accepts the Company's proposal that the effective date for the changes in the annual depreciation and amortization rates be January 1, 2018. The rationale for this acceptance is that depreciation expense is transacted annually and is included in the Company's annual financial statements. Therefore, in order to allow the Company to capture this expense in time to be included in the financial statements for this year, it is ideal for the effective date to be set at the beginning of the year; that is, in the first quarter. An order by the end of March will allow the Company to record depreciation expense for the full year. The comments below identify specific concerns that were addressed in the stipulation or previous orders.

A. Depreciation

As a result of the settlement discussions, Staff and the Company have agreed to new depreciation rates that will allow the Company to deduct an annual depreciation expense at an annual composite depreciation rate of 2.78%, or \$15,161,109 based on the 2016 year-end balances. Attachment A to the Settlement Stipulation, also attached here, provides the agreed upon annual depreciation rates.

Services Account 380

Historically, the Services account has experienced significant negative net salvage value because of high removal costs as few services are retired individually. However, the current increase in the cost of removing the services has been primarily the result of a change in the way the removal costs are processed and calculated. In the mid-2013, the Company implemented the PowerPlan fixed asset software application. The purpose was to be able to more accurately capture the costs related to the removal of capitalized facilities from service based on the project manager's assessment of the work done on every project. Prior to the implementation of the PowerPlan application, labor and other costs had to be directly assigned by the employees working on a capital project to unique retirement accounts separate from the addition accounts for replacements of facilities. However, this required more time and effort for employees to code the addition and retirement account on most charges. Thus, instead, employees typically recorded all costs to the addition account rather than take the time to directly split the charges. Furthermore, it

was very difficult to get sub-contractors to report the split between addition and retirement work on their invoices. This resulted in much lower removal cost charges than were actually physically occurring on each job and created a misrepresentation of the new facility investment.

The Services account is the second largest distribution plant account and due to modern superior construction, cathodic protection and increased use of main materials, their lives continue to lengthen. The Company states that since the last study in 2013, Case No. INT-G-14-02, the net salvage values (i.e. gross salvage net of removal costs) has become increasingly negative. Comparatively, the salvage value for this account has decreased from negative 50% to a negative 121%. This results in an increase in annual depreciation rates from 2.67% to 4.89% or, based on 2016 year-end plant balances, an increase in the annual depreciation expense from \$4,099,537 to \$7,508,141.

Staff expressed its concern that the accounting change is due to enhanced separation of costs and not an under recovery of costs making the change over a period of time more appropriate than a single adjustment. Staff and the Company propose to mitigate this impact by spreading the increase in depreciation expense over the next three depreciation studies. During the settlement discussions, Staff and the Company agreed that the annual depreciation rate for the services account should be set at 3.47%, instead of the 4.89% originally requested by the Company. This reflects an annual depreciation expense, based on the year-end 2016 plant balances, of \$5,327,863 which is a decrease of \$2,180,278 from the Company's proposal.

Electronic Meter Reading Transmitter (ERTs) Equipment Account 381.2

The Company currently depreciates ERTs at a rate of 14.22% with an annual depreciation expense of \$2,653,402. In its Application, the Company proposed to reduce the annual depreciation rate to 5.14% with an annual depreciation expense of \$959,106, which is a decrease of \$1,694,296. Staff agrees with the Company and recommends that the depreciation rate for the ERTs be accepted as filed.

Since 2002, the Company undertook two projects with the purpose of upgrading its meter reading equipment and thus ensuring greater efficiency in meter reading. The first phase of this project was implemented in 2002-2003. During this phase, the Company installed automated and remote meter reading equipment, using the electronic devices, which record the metered usage

and transmits the usage to a radio receiving device in a Company vehicle as it passes through the company service area. These were the original 40G Legacy ERT or the First Generation ERTs.

The First Generation ERTs proved problematic for the Company and thus needed to be replaced. The main issue was the fact that the equipment used a battery that had a shorter life (12-15 years) with the potential of being outlived by the unit, which had a manufacture design life of 20 years. In addition, these batteries were no longer being manufactured. Problems would be compounded if the Company waited for the 40G ERT units to fail before replacing them, as this would result in increased billing errors, billing adjustments issues, estimation of usage and more administrative work in order to ensure that customers understand how their bill was affected.

As a result, 12 years after the 2002 initial deployment, in 2014 the Company began to proactively replace all the 40G ERT (First Generation) with the 100G ERT (Second Generation). According to Itron, the manufacturer, and the Company's findings in the 2016 depreciation study, the 100G model comes with numerous advantages over the 40G model. The 100G model offers a mechanical, electronic, and battery life of 20 years, and allows for greater distance reading ability of the ERTs. This project was completed at the end of 2017. The Company now has relatively new ERT units with a projected service life of 18 years, compared to the 12-year service life of the First Generation ERTs. Staff conducted an evaluation of the appropriate depreciation rate for these new ERTs and represents that the Company's proposed depreciation rate for the ERTs is reasonable.

Liquefied Natural Gas (LNG) Facilities – Nampa & Rexburg

The Company currently depreciates the Nampa LNG facility at an annual depreciation rate of 2% with an annual depreciation expense of \$406,435 based on 2016 year-end plant balances. The annual depreciation rate for the Rexburg LNG facility is currently 6.84% with an annual depreciation expense of \$343,572. In this Application, the Company requested that these rates be changed to 3.56% with an annual depreciation expense of \$723,454 for the Nampa LNG facility, and 3.67% with an annual depreciation expense of \$184,343 for the Rexburg LNG facility. Staff agrees with the Company and recommends the above changes in the depreciation rates be accepted as filed, as explained below.

In its depreciation study, the Company states that the Nampa-LNG and the Rexburg LNG facilities are integral parts of the Company's gas delivery resources and will remain in service for the near term. The Nampa LNG facility has been used, historically, to provide gas during the period of high demand for gas. It now also has a loading station where LNG is loaded on trucks for distribution to third-party purchasers or other areas. In 2008 the Company installed vaporization equipment at the Rexburg LNG facility to vaporize LNG delivered by truck. The Nampa LNG facility supplies the LNG for the Rexburg LNG facility, which vaporizes the LNG and distributes the gas in the Company Rexburg and Idaho Falls service area.

In order to maintain the continued utilization of its LNG facilities and extend the depreciable lives as reflected in this depreciation study, the Company installed a new compressor and turbine, made upgrades to the vaporizer, and completed several other plant improvements. As a result of these investments and after discussions with Staff, the Company reached a settlement agreement whereby Staff accepted the Company's proposed depreciation rates. Furthermore, as stated in term 9 of the Settlement Stipulation, Staff and the Company agree to conduct further discussions, in the future, for the adoption of an accounting structure that would accommodate an additional break down by components for assets associated with the Company's LNG plants in Nampa and in Rexburg.

B. Amortizations

The Company requested total General Plant Account amortizations decrease by \$418,162, from \$2,066,577 to \$1,648,415. Staff thoroughly examined the amortization study for the General Plant Accounts submitted by the Company. This study covered the submitted details of the General Plants Account Nos. 391 Furniture and Office Equipment; 393 Stores Equipment; 394 Tools, Shop, and Garage Equipment; 395 Laboratory Equipment; 397 Communications Equipment; and 398 Miscellaneous Equipment. The changes in these accounts are primarily associated with the investments the Company made in 2016.

Significant investments were made in new desks, chairs, tables, computer equipment, software and office equipment reflected in Account No. 391. Additional investments were made in the construction and maintenance tools used in the Company operations, namely: detectors, emergency equipment, power tools, racks and shelving in Account No. 394. Lastly, Account No. 397 –Communication Equipment, incorporates the investments that the Company made in the

internal telephone systems and mobile radio equipment. This equipment is used in the Company's construction, service vehicles, the telephone systems, and the call center. The Company provided extensive details in the study for all of the above accounts. Thus, after in-depth analysis and several discussions with the Company, Staff believes the Company's proposed amortization rates, shown in Attachment B, are reasonable and recommends they be accepted.3

STAFF RECOMMENDATIONS

After a thorough review of the Company's Application and its Depreciation and Amortization Accrual Rates Study, and discussions with the Company, Staff recommends that the Commission approves the Stipulation as filed, resulting in annual composite depreciation rate of 2.78%. Based on the 2016 year-end plant balances, this depreciation rate would be associated with an annual depreciation expense of \$15,161,109. Staff recommends that the Commission accept, as filed, the Company's proposed annual decrease in the total General Plant account amortizations in the amount of \$418,162. Staff recommends a January 1, 2018 effective date.

Respectfully submitted this 14th day of March 2018.

l. Cluter

Camille Christen Deputy Attorney General

Technical Staff: Johan Kalala-Kasanda Terri Carlock

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³ Exhibit B reproduces page 1 of Exhibit 2 of the Company's Application.

		Net	Change Ss/vear	(k) (l)-(l)	317,019	(159,229)	157,790	(78)	39	(284,986)	173	71	(284,781)	840	(36)	(7 673)	1,228,326	(2.489)	(1,694,296)	(37.380)	(266.247) 7.161	6,009	(26,164)	(1,368,303)	(09.860)	(219,116)	(4,184)	(233,160)	(1,728,454)
Accruals ocedures)	pased	Annual	Accruals Ss/vear	(i)_(p) (i)	723,454	184,343	907,797	16,910	4,830	1,577,847	116,280	(143)	1,715,724	11,953	(15)	3,238,U35 284 906	5,327,863	467,963	959,106	184,024	351,529 134,760	169,001	279,840	11,408,965	445,659	611,982 70,082	10,362	1,128,623	15, 161, 109
Net Change in Annual Accruals (Depreciation Life & Rate Procedures)	Proposed	Annual Accrual	Rate %/vear	()	3.56%	3.67%		2.16%	6.26%	2.27%	6.72%	-0.02%	2.36%	1.85%	-0.08%	7.99%	3.47%	1.88%	5.14%	1.92%	6.76% 2.07%	2.25%	2.46%	2.74%	2.26%	6.34%	9.EU.G	3.67%	2.78%
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	Present	Annual Accrual	Rate %/vear	(6)	2.00%	6.84%		2.17%	6.21%	2.68%	6.71%	-0.03%	2.75%	1.72%	0.11%	3.07%	2.67%	1.89%	14.22%	2.31%	11.88%	2.17%	2.69%	3.06%	2.31%	8.61%	0.34%	4.43%	3.09%
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		Current Study 12-31-2016 lent Reserved	Balance Ss	(e)	8,113,593	3,556,890	11,670,483	371,103	35,679	41,220,065	(31,034)	751,894	42,347,707	286,723	19,849	2 761 074	91,006,870	12,794,848	4,550,779	5,163,047	198,589 2.965,948	2,348,181	5,968,302	229,773,317	7,885,193	3,751,508	400,012	12,105,213	295,896,720
		Current S Investment	<u>Balance</u> Ss	(p)	20,321,751	5,022,981	25,344,732	782,865	77,152	69,508,685	1,730,359	714,440	72,813,501	646,118	18,864	9 528 631	153,540,714	24,891,624	18,659,645	9,584,602	5,200,132 6,510,137	7,511,153	11,375,621	416,997,855	19,719,431	9,652,708	1,534,544	30,766,683	545,922,771
Summary of Present and Proposed Depreciation Accrual Parameters and Expenses Study Date : As of December 31, 2016			χ Account Name	(c)	LNG Facilities - Nampa	LNG Facilities - Rexburg	Subtotal LNG Facilities Plant	Right of Way	Structures and Improvements	Transmission Mains	Compressor Equipment	Communication Equipment	Subtotal Transmission Plant			Mains Regulator Station Equipment			Electronic Meter Reading Transmitter (ERT) Units	Meter Installations	EKI Installations House Regulators		Regulator Station - Industrial	Subtotal Distribution Plant	Structures and		Lower Operated Equipment	Subtotal General Plant	Total Depreciable Plant
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Intermountain Gas Company

Depreciation Rates 12-31-2016

Attachment A Case No. INT-G-17-06 Staff Comments 03/14/18 Page 1 of 3

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Intermountain Gas Company Summary of Present and Proposed Depreciation Accrual Parameters and Ex Study Date : As of December 31, 2016

Proposed Deprectation Rate Parameters (Deprectation Life & Rate Procedures)

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	I Parameters and Expenses becomber 31, 2016	receitives 31, 2010				(c)	LNG Facilities - Nampa	LNG Facilities - Rexburg	Subtotal LNG Facilities Plant	Right of Way	Structures and Improvements	Transmission Mains	Compressor Equipment	Communication Equipment	Subtotal Transmission Plant	Land Rights	Structures and Improvements	Mains	Regulator Station Equipment	Services Meters			ERT Installations	House Regulators	House Regulators - Installation	Regulator Station - Industrial	Subtotal Distribution Plant	Structures and Improvements	i ransportation Equipment Power Operated Equipment	Subtotal General Plant	Total Depreciable Plant
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Attachment A Case No. INT-G-17-06 Staff Comments 03/14/18 Page 2 of 3

Attachment A Case No. INT-G-17-06 Intermountain Gas Company Page 2 of 3

Depreciation Rates 12-31-2016

Intermountain Gas Company Summary of Present and Proposed Depreciation Accrual Parameters and Expenses Study Date : As of December 31, 2016

Theoretical Reserve Analysis (Depreciation Life & Rate Procedures)

(24,464) (1.008) (23,589,400) 25,098 2,422,654 (2,666,446) (1,484,999) (878.730) 270.463 (1,389,612) (774,613) (204,106) (2,368,331) (44,413) 20,688 (6,298,902) (27,623,881) (36,755,401) 502,829 (1,281,982) (779, 153) 485,426 146,835] (5.984,036) (391,840) (239,800) (1,065,409) Reserve /anance \$s (m) (l)-(e) 262,259 18,841 78,119,707 6,495,581 2,976,895 264,406 8,616,422 2,274,908 10,891,330 326,690 34,921,163 3,065,780 202, 149, 436 259, 141, 319 56,367 454,392 605,059 2,786,172 93,429,524 10,128,402 4.284.317 469,052 2,574,108 4,902,893 9,736,882 36,363,671 2,108,381 heoretical Reserve (p).(x) € Ss 47.5% 42.4% 45.3% 73.1% 50.2% 26.3% 84.7% 40.6% 99.9% 46.1% 60.9% 16.4% 44.7% 9.0% 39.5% 28.1% 43.1% 48.5% 32.9% 30.8% 31.6% 49.9% 29.2% 19.0% 41.7% ((f)/(i).((u)-1))-((5)-1) [heoretical Percent % of OC Reserve ¥ 34.0 50.5 53.3 65.9 65.9 43.5 43.5 43.4 43.5 43.5 42.4 37.2 10.9 13.0 22.0 41.7 30.9 53.2 19.9 42.4 50.9 48.8 20.2 44.3 Service Average years Life Э 21.7 13.8 24.3 9.4 33.4 14.4 8.2 31.8 30.5 25.0 32.8 6.8 6.8 29.4 Remaining 3.1 Average years Life (3) -21.50% -5.00% -35.00% 5.00% 0.00% -5.00% -46.00% -31.00% -74.00% %00.0 -2.00% 0.00% -16.00% %00.0 0.00% 41.99% 5.00% 18.00% 15.00% 13.26% -17.20% 0.00% -5.00% -31.71% 14.00% .32.39% Salvage Average Net % £ -35.00% -41.99% 5.00% 18.00% 15.00% -17.20% 0.00% -5.00% 0.00% -5.00% -46.00% -31.00% 13.26% -21.50% 5.00% -5.00% -31.71% -74.00% -2.00% -16.00% -32.39% 0.00% %00.0 %00'0 0.00% -14.00% Salvage Future Net % (5) 39.9% 59.3% 55.1% 40.0% 38.9% 70.8% 47.4% 46.2% -1.8% 58.2% 44.4% 105.2% 60.0% 59.3% 52.5% 33.6% 39.3% 54.2% 105.2% 29.0% 24.4% 3.8% 45.6% 31.3% 51.4% 53.9% Reserved Percent (p)/(a) £ % 286.723 19.849 101,709.107 2.761,074 91,006,870 12,794,848 7,885,193 3.751,508 Current Study 12-31-2016 35,679 (31,034) 198,589 295,896,720 8,113,593 3,556,890 371,103 41.220,065 229,773,317 468,512 12,105,213 42,347,707 4,550,779 5, 163, 047 2,965,948 5,968,302 11,670,483 751,894 2,348,181 Reserved Balance e Ss 18,659,645 9,584,602 5,200,132 6,510,137 18,864 169,530,614 9,528,631 153,540,714 24,891,624 19,719,431 9,652,708 1,394,544 77,152 25,344,732 69,508,685 1,730,359 714,440 646,118 7,511,153 416,997,855 30,766,683 545,922,771 20,321,751 782,865 72,813,501 5,022,981 11.375,621 nvestment Balance Ð Ss Electronic Meter Reading Transmitter (ERT) Units Account Name House Regulators - Installation Structures and Improvements Structures and Improvements Structures and Improvements Transportation Equipment (c) Subtotal LNG Facilities Plant Regulator Station Equipment Regulator Station - Industrial Subtotal Transmission Plant Power Operated Equipment Communication Equipment Subtotal Distribution Plant LNG Facilities - Rexburg Compressor Equipment LNG Facilities - Nampa Subtotal General Plant **Total Depreciable Plant** Transmission Mains Meter Installations House Regulators ERT Installations Right of Way Land Rights Services Meters Mains Category LNG ROW TMN LRT STR MNS MRG MTR MTR ERT HRG HRG HRI GSI GTR GPE Study LNG TCS TCS TCE (q) 374.00 375.00 375.00 380.00 381.00 381.20 382.00 382.20 382.00 385.00 385.00 390.10 392.10 396.00 Number 363.60 365.00 366.00 367.00 361.00 368.00 370.00 Account (8) Number Line 23 23 25 26 27 2 e 4 5 9 o 22 -~ 80

Depreciation Rates 12-31-2016

Attachment A Case No. INT-G-17-06 Staff Comments 03/14/18 Page 3 of 3

Attachment A Case No. INT-G-17-06 Intermountain Gas Company Page 3 of 3

Intermountain Gas Company General Plant Amortization Study As of December 31, 2016

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		Account 391	Account 393	Account 394	Account 395	Account 397	Account 398	
Line <u>Number</u>	Description	Furniture and Office Equipment	Stores Equipment	Tools, Shop, and Work Equipment	Laboratory Equipment	Communications Equipment	Miscellaneous Equipment	Total General Plant <u>Amortizations</u>
	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)
	Activity At 12-31-2016							
1	Plant and Reserve Investment							
2	Investment (\$s)	8,536,874		6,158,589		0 1,799,715	C	16,495,178
3	Reserve (\$s)	5,311,773	6,95	1,780,909		0 -192,223	C	6,907,409
4	% Reserved	62.22%		28.92%		-10.68%		41.88%
5	Existing Amortization Rate and Expense							
6	Amortization Period as of 12-31-2013 (years)	9.25		18.17		7.00		
7	Rate as of 12-31-2013 (%/year)	16.18%		5.59%		18.95%		12.53%
8	Expense (\$s/year)	1,381,266		344,265		341,046		2,066,577
9	Proposed Amortization Rate and Expense							
10	Age as of 12-31-2016 (years)	4.80		4.72		3.71		
11	Amortization Period as of 12-31-2016 (years)	9.87		15.48		7.00		
12	Remaining Life as of 12-31-2016 (years)	5.07		10.76		3.29		
13	Amortization Rate as of 12-31-2016 (%/year)	7.45%		6.61%		33.64%		9.99%
14	Annual Amortization as of 12-31-2016 (\$s/year)	636,115		406,848		605,452		1,648,415
15	Difference in Amortization Rate and Expense							
16	Annual Amortization (\$s/year)	(745,151)		62,583		264,406		-418,162

CERTIFICATE OF SERVICE

I HEREBY CERTIFY THAT I HAVE THIS 14th DAY OF MARCH 2018, SERVED THE FOREGOING **COMMENTS OF THE COMMISSION STAFF**, IN CASE NO. INT-G-17-06, BY MAILING A COPY THEREOF, POSTAGE PREPAID, TO THE FOLLOWING:

MICHAEL P McGRATH DIR – REGULATORY AFFAIRS INTERMOUNTAIN GAS CO PO BOX 7608 BOISE ID 83707 E-MAIL: <u>mike.mcgrath@intgas.com</u> RONALD L WILLIAMS WILLIAMS BRADBURY 1015 W HAYS ST BOISE ID 83702 E-MAIL: ron@williamsbradbury.com

SECRETARY